ATTESTATION ENGAGEMENT

Borough of Sykesville

Jefferson County, Pennsylvania 33-409

Liquid Fuels Tax Fund
For the Period
January 1, 2023 to December 31, 2024

August 2025



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



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TIMOTHY L. DEFOOR AUDITOR GENERAL

Independent Auditor's Report

The Honorable Michael Carroll Secretary Department of Transportation Harrisburg, PA 17120

We examined the accompanying Forms MS-965 With Adjustments for the Liquid Fuels Tax Fund of the Borough of Sykesville, Jefferson County, for the period January 1, 2023 to December 31, 2024. The municipality's management is responsible for presenting the Forms MS-965 in accordance with the criteria described in the Background section of this report and the Department of Transportation's *Publication 9*. Our responsibility is to express an opinion on the Forms MS-965 With Adjustments based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Forms MS-965 are presented in accordance with the criteria described above, in all material respects. An examination involves performing procedures to obtain evidence about the Forms MS-965. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material misstatement of the Forms MS-965, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with ethical requirements relating to the engagement.

As described in the Auditor Description Of Select Transactions section of this report, the adjustments included on the Forms MS-965 With Adjustments are made by the Department of the Auditor General.

Independent Auditor's Report (Continued)

In our opinion, the Forms MS-965 With Adjustments present, in all material respects, the information required by the Pennsylvania Department of Transportation for the Liquid Fuels Tax Fund of the Borough of Sykesville, Jefferson County, for the period January 1, 2023 to December 31, 2024, in accordance with the criteria described in the Background section of this report and the Department of Transportation's *Publication 9*.

In accordance with Government Auditing Standards, we are required to report all deficiencies that are considered to be significant deficiencies or material weaknesses in internal control; fraud and noncompliance with provisions of laws or regulations that have a material effect on the Forms MS-965; any other instances that warrant the attention of those charged with governance; noncompliance with provisions of contracts or grant agreements; and abuse that has a material effect on the Forms MS-965. We are also required to obtain and report the views of responsible officials concerning the findings, conclusions, and recommendations, as well as any planned corrective actions. We performed our examination to express an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and not for the purpose of expressing an opinion on the internal control over reporting on the Forms MS-965 or on compliance and other matters; accordingly, we express no such opinions.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Forms MS-965 will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose of expressing an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the findings listed below, that we consider to be material weaknesses in internal control:

- Inadequate Internal Control Procedures Recurring.
- Electronic Imaging Of Canceled Checks From The Bank Did Not Include The Back Of The Checks.

Independent Auditor's Report (Continued)

As part of obtaining reasonable assurance about whether the Forms MS-965 are free from material misstatement, we performed tests of the Borough of Sykesville, Jefferson County's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of amounts on the Forms MS-965. However, providing an opinion on compliance with those provisions was not an objective of our engagement, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The purpose of this report is to determine whether the municipality's Liquid Fuels Tax Fund money is spent in accordance with the laws and regulations identified in the Background section of this report and the Department of Transportation's *Publication 9*. This report is not suitable for any other purpose.

We appreciate the courtesy extended by the Borough of Sykesville, Jefferson County, to us during the course of our examination. If you have any questions, please feel free to contact the Bureau of County Audits at 717-787-1363.

Timothy L. DeFoor Auditor General

Timothy L. Detoor

July 4, 2025

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Background

The Liquid Fuels Tax Municipal Allocation Law, Act 655 of 1956, as amended, see also 72 P.S. § 2615.5, et sec., provides municipalities other than counties (i.e., townships, boroughs, cities, towns, home rule, and optional plan governments) with an annual allocation of liquid fuels taxes from the state's Motor License Fund to be used for the maintenance and repair of streets, roads, and bridges for which the municipality is responsible. The allocation of these funds to municipalities is based upon: (1) 50 percent on the municipality's proportion of local road mileage to the total local road mileage in the state; and (2) 50 percent on the proportion of a municipality's population to the total population in the state.

Title 75 Pa.C.S. § 9511 of the Pennsylvania Vehicle Code provides municipalities with annual maintenance payments to be received from the Motor License Fund for functionally local highways that were transferred to a municipality from the Commonwealth of Pennsylvania.

Each municipality must deposit the allocation of Liquid Fuels Tax funds and annual maintenance payments that it receives into a special fund called either the Municipal Liquid Fuels Tax Fund or State Fund. A municipality may not deposit any other monies into this fund except when the municipality does not have enough money in the special fund to meet the payments called for by its current annual budget for road and bridge purposes. In such a case, the municipality may borrow money or transfer money from its General Fund to its Liquid Fuels Tax Fund.

The Department of Transportation has been given the regulatory authority for the administration of these funds. Department of Transportation's *Publication 9* includes the policies and procedures for the administration of Act 655, as amended, and the Liquid Fuels Tax Fund money. However, if there is a difference between *Publication 9* and any legislation, the legislation shall govern.

To qualify for the annual allocation of Liquid Fuels Tax funds, *Publication 9* indicates that each municipality shall:

- 1. Submit annual reports (MS-965, Actual Use Report, MS-965P, Project and Miscellaneous Receipts, and MS-965S, Record of Checks).
- 2. Make deposits and payments or expenditures in compliance with Act 655 of 1956, as amended. Failure to do so may result in not receiving allocations from PennDOT until all discrepancies are resolved. *Publication 9*, Section 2.6, includes information about investing Liquid Fuels Tax monies, using loan or bond proceeds, and types of receipts into the Liquid Fuels Tax Fund.

Background (Continued)

- 3. Submit the Pennsylvania Department of Community and Economic Development's (DCED) Report of Elected and Appointed Officials by January 31st and the Survey of Financial Condition By March 15th.
- 4. Ensure resolution of all Contractor Responsibility Program (CRP) holds and blocks imposed by the Department of Revenue and the Department of Labor and Industry.
- 5. Ensure resolution of all reimbursements required as a result of audits performed by the Department of the Auditor General or monitoring reviews performed by the Department of Transportation's Financial Consultants.

Criteria

The criteria for the Form MS-965 With Adjustment are described below.

Section 1 of Form MS-965 With Adjustments provides a summary of Liquid Fuels Tax Fund expenditures by category. Categories requiring explanation include:

• Major equipment purchases are purchases of road machinery and road equipment with varying yearly costs in excess of the amounts indicated below:

2021	2022	2023	2024
\$11,500.00	\$11,800.00	\$12,200.00	\$12,600.00

• Minor equipment purchases are purchases of road machinery and road equipment with varying yearly costs that are less than or equal to the amounts indicated below:

2021	2022	2023	2024
\$11,500.00	\$11,800.00	\$12,200.00	\$12,600.00

• Agility projects are exchanges of services with the Department of Transportation.

Background (Continued)

Section 2 of Form MS-965 With Adjustments provides information on the fund balance. Categories requiring explanation include:

- The state allocation is available from the Department of Transportation in March of each year. The amount the municipality receives is based half on its population and half on its road mileage.
- Municipalities that transferred roads from the Commonwealth of Pennsylvania to the municipality through the Highway Transfer Program receive annual turnback allocations in March of each year from the Department of Transportation. Turnback allocations are based on the mileage of the roads transferred.
- Expenditures include the total transferred from Section 1.

Section 3 of Form MS-965 With Adjustments determines if the municipality expended Liquid Fuels Tax Fund money in excess of the permissible amount for equipment and the balance that the municipality may carry forward for the purchase of equipment to the subsequent year.

Department of Transportation *Publication 9* requires that the amount expended for equipment purchases in a given year not exceed the sum of the equipment balance carried forward from the previous year and 20 percent of the current year's Liquid Fuels Tax Fund allocation and, if applicable, 20 percent of the turnback allocation plus other Department of Transportation approved adjustments.

If the municipality spent in excess of the amount listed on Line 4, the excess must be reimbursed to the Liquid Fuels Tax Fund.

The equipment balance to be carried forward for the subsequent year is the lesser of the amount on Line 6 or the ending fund balance on Line 6 of Section 2, but not less than zero.

Background (Continued)

Basis of Presentation

The financial activities of the municipality are accounted for in separate funds. The Liquid Fuels Tax Fund is used to account for state aid revenues from the Pennsylvania Department of Transportation used primarily for building and improving local roads and bridges. The Form MS-965 has been prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation as a result of the Fuels Tax Act 655, dated 1956 and as amended, which does not constitute a complete presentation of the entity's assets, liabilities, expenses, and fund balance. Accordingly, the presentation of Form MS-965 With Adjustments is restricted to the Liquid Fuels Tax Fund, which represents a segment of the entity.

Basis Of Accounting

The accompanying Forms MS-965 With Adjustments is prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation. Under this method, revenues are recognized when received and expenditures are recorded when paid.

General Fixed Assets

General fixed assets are recognized as expenditures at the time of purchase. No depreciation has been provided on the heavy equipment used to maintain and repair roads and bridges.

BOROUGH OF SYKESVILLE JEFFERSON COUNTY LIQUID FUELS TAX FUND 2023 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	Reported		Adjustments		Adjusted Amount	
Minor equipment purchases	\$	947.34	\$	(147.59)	\$	799.75
Computer/Computer related training		-		-		-
Major equipment purchases		-		-		-
Agility projects		-		-		-
Cleaning streets and gutters		1,350.00		-		1,350.00
Winter maintenance services		102.75		-		102.75
Traffic control devices		1,998.89		-		1,998.89
Street lighting		12,602.35		-		12,602.35
Storm sewers and drains		-		-		-
Repairs of tools and machinery		-		234.74		234.74
Maintenance and repair of						
roads and bridges		1,234.50		(87.15)		1,147.35
Highway construction and						
rebuilding projects	1	93,302.61		1,876.17		195,178.78
Miscellaneous		1,876.17		(1,876.17)		
Total (To Section 2, Line 5)	\$ 2	213,414.61	\$	-	\$	213,414.61

BOROUGH OF SYKESVILLE JEFFERSON COUNTY LIQUID FUELS TAX FUND 2023 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance	Reported	Adjustments	Adjusted Amount
1. Balance, January 1, 2023	\$ 46,023.76	\$ -	\$ 46,023.76
Receipts: 2. State allocation	41,385.91	-	41,385.91
2a. Turnback allocation2b. Interest on investments	14.65	-	14.65
2c. Miscellaneous	193,302.61		193,302.61
3. Total receipts	234,703.17		234,703.17
4. Total funds available	280,726.93		280,726.93
5. Expenditures (Section 1)	213,414.61		213,414.61
6. Balance, December 31, 2023	\$ 67,312.32	\$ -	\$ 67,312.32

BOROUGH OF SYKESVILLE JEFFERSON COUNTY LIQUID FUELS TAX FUND 2023 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance]	Reported	Adjus	stments	 Adjusted Amount
1. Prior year equipment balance	\$	16,519.91	\$	-	\$ 16,519.91
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)		8,277.18		-	8,277.18
3. PENNDOT approved adjustments					
4. Total funds available for equipment acquisition		24,797.09		-	24,797.09
5. Less: Major equipment expenditures		-			
6. Remainder		24,797.09			 24,797.09
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	\$	24,797.09	\$	<u>-</u>	\$ 24,797.09

BOROUGH OF SYKESVILLE JEFFERSON COUNTY LIQUID FUELS TAX FUND 2024 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	I	Reported	Adjı	ustments	 Adjusted Amount
Minor equipment purchases	\$	-	\$	-	\$ _
Computer/Computer related training		-		-	-
Major equipment purchases		-		-	-
Agility projects		-		-	-
Cleaning streets and gutters		600.00		-	600.00
Winter maintenance services		7,077.68		-	7,077.68
Traffic control devices		475.06		-	475.06
Street lighting		12,790.37		-	12,790.37
Storm sewers and drains		-		-	-
Repairs of tools and machinery		-		-	-
Maintenance and repair of					
roads and bridges		30,188.19		-	30,188.19
Highway construction and					
rebuilding projects		-		-	-
Miscellaneous		_	-		
Total (To Section 2, Line 5)	\$	51,131.30	\$		\$ 51,131.30

BOROUGH OF SYKESVILLE JEFFERSON COUNTY LIQUID FUELS TAX FUND 2024 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance	Reported		Reported Adjustments		ustments	Adjusted Amount	
1. Balance, January 1, 2024	\$	67,312.32	\$	-	\$	67,312.32	
Receipts: 2. State allocation		41,104.98		-		41,104.98	
2a. Turnback allocation2b. Interest on investments2c. Miscellaneous		17.40		- - -		17.40	
3. Total receipts		41,122.38				41,122.38	
4. Total funds available		108,434.70				108,434.70	
5. Expenditures (Section 1)		51,131.30				51,131.30	
6. Balance, December 31, 2024	\$	57,303.40	\$		\$	57,303.40	

BOROUGH OF SYKESVILLE JEFFERSON COUNTY LIQUID FUELS TAX FUND 2024 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

 Reported	Adju	stments		Adjusted Amount
\$ 24,797.09	\$	-	\$	24,797.09
8,221.00		-		8,221.00
33,018.09		-		33,018.09
 <u>-</u>		-		-
 33,018.09				33,018.09
\$ 33,018.09	\$	-	\$	33,018.09
\$	33,018.09	\$ 24,797.09 \$ 8,221.00 	\$ 24,797.09 \$ - 8,221.00 - - - - - - - - - - - - - -	\$ 24,797.09 \$ - \$ 8,221.00 - 33,018.09 - 33,018.09 -

BOROUGH OF SYKESVILLE JEFFERSON COUNTY LIQUID FUELS TAX FUND AUDITOR DESCRIPTION OF SELECT TRANSACTIONS FOR THE PERIOD JANUARY 1, 2023 TO DECEMBER 31, 2024

The following information relates to certain types of transactions for which the Pennsylvania Department of Transportation requested that we provide additional detail.

Adjustments

2023 - Section 1

Adjustments were made to "Minor equipment purchases," "Repairs of tools and machinery," and "Maintenance and repair of roads and bridges" because expenditures of \$234.74 were misclassified.

Adjustments were made to "Highway construction and rebuilding projects" and "Miscellaneous" because expenditures of \$1,876.17 were misclassified.

Miscellaneous Receipts

The following miscellaneous receipts were deposited into the Liquid Fuels Tax Fund during the examination period:

Source	Description	2023
Sewer Fund	Reimbursement for Project No. 23-33409-001	\$ 18,704.87
Water Fund	Reimbursement for Project No. 23-33409-001	18,704.87
General Fund	Reimbursement for Project No. 23-33409-001	18,704.87
General Fund	Multimodal Funds for Project No. 23-33409-001	137,188.00
Totals		\$193,302.61

BOROUGH OF SYKESVILLE JEFFERSON COUNTY LIQUID FUELS TAX FUND FINDINGS AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2023 TO DECEMBER 31, 2024

Finding No. 1 - Inadequate Internal Control Procedures - Recurring

We cited the municipality for inadequate internal control procedures in our prior report for the period January 1, 2018 to December 31, 2022. Our current examination disclosed a material weakness in the municipality's internal control procedures. The municipality pays an accounting firm, who provides accounting services (accountant) to perform the management functions of authorizing the payment of expenditures and making the payments, accounting for all Liquid Fuels transactions, reconciling accounting records to the municipality's bank statements, and financial reporting of Liquid Fuel Tax Fund transactions. The municipality does not approve invoices under \$10,000.00 prior to payment or recording expenditures in monthly meeting minutes. The accountant holds the stamps for signature of the municipal officials and uses the signature stamps to apply the municipal officials' signatures to checks prior to mailing the checks.

Management of a government entity is responsible for implementing and maintaining an internal control system to achieve its objectives, including the objectives of complying with applicable laws and regulations and the proper reporting of financial information. When services are provided by another entity, such as an accountant, management should implement policies and procedures to monitor the work to provide assurance of the accuracy of the work completed. Management may delegate the authority for the performance of tasks but retains responsibility for the performance of the tasks and ultimately the achievement of its objectives.

We could not determine the reason for the municipality's lack of internal controls.

Although we identified only minor errors on the municipality's Forms MS-965, the municipality cannot provide reasonable assurance of safeguarding its assets, proper reporting on the Forms MS-965, and compliance with applicable laws and regulations in the future unless it implements sufficient internal control procedures. Without such assurance, the risk that errors or misappropriations may occur and remain undetected increases significantly.

BOROUGH OF SYKESVILLE JEFFERSON COUNTY LIQUID FUELS TAX FUND FINDINGS AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2023 TO DECEMBER 31, 2024

Finding No. 1 - Inadequate Internal Control Procedures - Recurring (Continued)

Recommendations

We again recommend that the municipality establish and implement an adequate system of internal controls over disbursements and reporting of Liquid Fuels Tax Fund. The system should include the following:

- Requiring two signatures of authorized municipal officials for checks drawn on the Liquid Fuels Tax Fund, with the authorizing officials comparing the checks to supporting documentation for each expenditure.
- If a facsimile signature stamp represents any of the authorized signatures, the municipal official whose signature is represented on each stamp and only that municipal official should apply the stamp and safeguard it to prevent unauthorized use.
- Recording of all expenditures in monthly meeting minutes.

Management's Response

The secretary/treasurer stated:

We will approve all liquid fuel related invoices before payment, approve motion for monthly financials, and review checks before mailing.

Auditor's Conclusion

This is a recurring finding. We strongly recommend the municipality comply with our recommendations. During our next examination, we will determine if the municipality complied with our recommendations.

BOROUGH OF SYKESVILLE JEFFERSON COUNTY LIQUID FUELS TAX FUND FINDINGS AND RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2023 TO DECEMBER 31, 2024

Finding No. 2 - Electronic Imaging Of Canceled Checks From The Bank Did Not Include The Back Of The Checks

Our examination disclosed that the municipality made transfers from the Liquid Fuels Tax Fund to the General Fund for the reimbursement of expenditures that could have been paid from the Liquid Fuels Tax Fund. Therefore, our disbursement test included reviewing checks from the General Fund account to ensure the reimbursed expenditures were valid. During our testing we discovered that the images of canceled checks for the General Fund bank account were not acceptable because the municipality only had the image of the front of the canceled checks. To ensure the expenditures are valid and permissible, the municipality should obtain and examine both the front and back of the canceled checks. The municipality requested and obtained copies of the backs of the cancelled checks from the bank for our examination.

An effective system of internal controls for reimbursements of expenditures to the General Fund includes procedures to review images of the front and back of all canceled checks to compare pertinent information on the front and back of the canceled checks to the supporting documentation for the expenditure. Prior to reimbursement the municipality should ensure the propriety of the expenditure and that it is authorized under the Liquid Fuels Tax Municipal Allocation Law.

Without this control, errors or misappropriations could occur and remain undetected.

The condition occurred because the bank only includes the front image of the checks with the bank statements and the secretary/treasurer was not aware that the back of the image needed to be reviewed.

Recommendations

We recommend that the municipal officials obtain images of the front and back of canceled checks, compare the front and back of the canceled checks to information recorded in accounting records or list of approved payments, and investigate any discrepancies.

Management's Response

The secretary/treasurer stated:

I will print out all canceled checks online and attach them to the bank statement.

Auditor's Conclusion

During our next examination, we will determine if the municipality complied with our recommendations.

BOROUGH OF SYKESVILLE JEFFERSON COUNTY LIQUID FUELS TAX FUND SUMMARY OF ONSITE CLOSEOUT MEETING FOR THE PERIOD JANUARY 1, 2023 TO DECEMBER 31, 2024

An onsite closeout meeting was held May 2, 2025. Those participating were:

BOROUGH OF SYKESVILLE

Ms. Jaysa Neale, Secretary/Treasurer

DEPARTMENT OF THE AUDITOR GENERAL

Mrs. Debra Alsippi, Audit Supervisor

Mr. Gavin Hrzic, Auditor

Ms. Kelly Royer, Auditor

This report was initially distributed to:

The Honorable Michael Carroll

Secretary
Department of Transportation

Borough of Sykesville Jefferson County 21 East Main Street Sykesville, PA 15865

The Honorable Michele Yamrick

President of Council

Ms. Jaysa Neale Secretary/Treasurer

This report is a matter of public record and is available online at www.PaAuditor.gov. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.