ATTESTATION ENGAGEMENT

Borough of Fayette City Fayette County, Pennsylvania 26-407 Liquid Fuels Tax Fund For the Period January 1, 2018 to December 31, 2022

July 2025



Timothy L. DeFoor • Auditor General



Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen www.PaAuditor.gov

TIMOTHY L. DEFOOR AUDITOR GENERAL

Independent Auditor's Report

The Honorable Michael Carroll Secretary Department of Transportation Harrisburg, PA 17120

We examined the accompanying Forms MS-965 With Adjustments for the Liquid Fuels Tax Fund of the Borough of Fayette City, Fayette County, for the period January 1, 2018 to December 31, 2022. The municipality's management is responsible for presenting the Forms MS-965 in accordance with the criteria described in the Background section of this report and the Department of Transportation's *Publication 9*. Our responsibility is to express an opinion on the Forms MS-965 With Adjustments based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Forms MS-965 are presented in accordance with the criteria described above, in all material respects. An examination involves performing procedures to obtain evidence about the Forms MS-965. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material misstatement of the Forms MS-965, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our qualified opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with ethical requirements relating to the engagement.

As described in the Auditor Description of Select Transactions section of this report, the adjustments included on the Forms MS-965 With Adjustments are made by the Department of the Auditor General.

Independent Auditor's Report (Continued)

As discussed in the Findings and Recommendations and Summary Of Prior Examination Recommendations section of this report:

- The municipality did not maintain invoices to support expenditures of \$6,394.30 made during 2018 (see Finding No. 1).
- The 2018, 2019, 2020, 2021, and 2022 Liquid Fuels Tax Fund allocations of \$22,099.59, \$22,621.03, \$22,014.77, \$20,437.09, and \$18,679.46, respectively, which should have been distributed to the municipality during the first week of March of each year, were not received (see Finding No. 2).
- A complete written record of minutes reflecting advertised meetings of the borough council were not available for examination for the period January 1, 2018 to December 31, 2022 (see Finding No. 3).
- During our prior examination period, the township expended \$3,127.00 from its Liquid Fuels Tax Fund for non-permissible expenditures. During our current examination, we noted that the municipality reimbursed this amount to its Liquid Fuels Tax Fund on March 14, 2024, which was subsequent to our examination period (see Summary Of Prior Examination Recommendation).

In our opinion, except for the bulleted matters discussed above, the Forms MS-965 With Adjustments present, in all material respects, the information required by the Pennsylvania Department of Transportation for the Liquid Fuels Tax Fund of the Borough of Fayette City, Fayette County, for the period January 1, 2018 to December 31, 2022, in accordance with the criteria described in the Background section of this report and the Department of Transportation's *Publication 9*.

In accordance with *Government Auditing Standards*, we are required to report all deficiencies that are considered to be significant deficiencies or material weaknesses in internal control; fraud and noncompliance with provisions of laws or regulations that have a material effect on the Forms MS-965, and any other instances that warrant the attention of those charged with governance; noncompliance with provisions of contracts or grant agreements, and abuse that has a material effect on the Forms MS-965. We are also required to obtain and report the views of responsible officials concerning the findings, conclusions, and recommendations, as well as any planned corrective actions. We performed our examination to express an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and not for the purpose of expressing an opinion on the internal control over reporting on the Forms MS-965 or on compliance and other matters; accordingly, we express no such opinions.

Independent Auditor's Report (Continued)

Our consideration of internal control was for the limited purpose of expressing an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described below, we identified certain deficiencies in internal control that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Forms MS-965 will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency below to be a material weakness:

• Documentation Supporting Expenditures Was Not Available For Examination.

As part of obtaining reasonable assurance about whether the Forms MS-965 are free from material misstatement, we performed tests of the Borough of Fayette City, Fayette County's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of amounts on the Forms MS-965. However, providing an opinion on compliance with those provisions was not an objective of our engagement, and accordingly, we do not express such an opinion. The results of our tests disclosed the following instances of noncompliance that are required to be reported under *Government Auditing Standards*:

- Non-Receipt Of Allocations Recurring.
- A Complete Record Of Borough Meeting Minutes Was Not Available For Examination.

The purpose of this report is to determine whether the municipality's Liquid Fuels Tax Fund money is spent in accordance with the laws and regulations identified in the Background section of this report and the Department of Transportation's *Publication 9*. This report is not suitable for any other purpose.

We appreciate the courtesy extended by the Borough of Fayette City, Fayette County, to us during the course of our examination. If you have any questions, please feel free to contact the Bureau of County Audits at 717-787-1363.

Timothy L. Detoor

Timothy L. DeFoor Auditor General June 16, 2025

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Background

The Liquid Fuels Tax Municipal Allocation Law, Act 655 of 1956, as amended, see also 72 P.S. § 2615.5, et sec., provides municipalities other than counties (i.e., townships, boroughs, cities, towns, home rule, and optional plan governments) with an annual allocation of liquid fuels taxes from the state's Motor License Fund to be used for the maintenance and repair of streets, roads, and bridges for which the municipality is responsible. The allocation of local road mileage to the total local road mileage in the state; and (2) 50 percent on the proportion of a municipality's population to the total population in the state.

Title 75 Pa.C.S. § 9511 of the Pennsylvania Vehicle Code provides municipalities with annual maintenance payments to be received from the Motor License Fund for functionally local highways that were transferred to a municipality from the Commonwealth of Pennsylvania.

Each municipality must deposit the allocation of Liquid Fuels Tax funds and annual maintenance payments that it receives into a special fund called either the Municipal Liquid Fuels Tax Fund or State Fund. A municipality may not deposit any other monies into this fund except when the municipality does not have enough money in the special fund to meet the payments called for by its current annual budget for road and bridge purposes. In such a case, the municipality may borrow money or transfer money from its General Fund to its Liquid Fuels Tax Fund.

The Department of Transportation has been given the regulatory authority for the administration of these funds. Department of Transportation's *Publication 9* includes the policies and procedures for the administration of Act 655, as amended, and the Liquid Fuels Tax Fund money. However, if there is a difference between *Publication 9* and any legislation, the legislation shall govern.

To qualify for the annual allocation of Liquid Fuels Tax funds, *Publication 9* indicates that each municipality shall:

- 1. Submit annual reports (MS-965, Actual Use Report, MS-965P, Project and Miscellaneous Receipts, and MS-965S, Record of Checks).
- 2. Make deposits and payments or expenditures in compliance with Act 655 of 1956, as amended. Failure to do so may result in not receiving allocations from PennDOT until all discrepancies are resolved. *Publication 9*, Section 2.6, includes information about investing Liquid Fuels Tax monies, using loan or bond proceeds, and types of receipts into the Liquid Fuels Tax Fund.

Background (Continued)

- 3. Submit the Pennsylvania Department of Community and Economic Development's (DCED) Report of Elected and Appointed Officials by January 31st and the Survey of Financial Condition By March 15th.
- 4. Ensure resolution of all Contractor Responsibility Program (CRP) holds and blocks imposed by the Department of Revenue and the Department of Labor and Industry.
- 5. Ensure resolution of all reimbursements required as a result of audits performed by the Department of the Auditor General or monitoring reviews performed by the Department of Transportation's Financial Consultants.

Criteria

The criteria for the Form MS-965 With Adjustment are described below.

Section 1 of Form MS-965 With Adjustments provides a summary of Liquid Fuels Tax Fund expenditures by category. Categories requiring explanation include:

• Major equipment purchases are purchases of road machinery and road equipment with varying yearly costs in excess of the amounts indicated below:

2018	2019	2020	2021	2022
\$10,900.00	\$11,100.00	\$11,300.00	\$11,500.00	\$11,800.00

• Minor equipment purchases are purchases of road machinery and road equipment with varying yearly costs that are less than or equal to the amounts indicated below:

2018	2019	2020	2021	2022
\$10,900.00	\$11,100.00	\$11,300.00	\$11,500.00	\$11,800.00

• Agility projects are exchanges of services with the Department of Transportation.

Background (Continued)

Section 2 of Form MS-965 With Adjustments provides information on the fund balance. Categories requiring explanation include:

- The state allocation is available from the Department of Transportation in March of each year. The amount the municipality receives is based half on its population and half on its road mileage.
- Municipalities that transferred roads from the Commonwealth of Pennsylvania to the municipality through the Highway Transfer Program receive annual turnback allocations in March of each year from the Department of Transportation. Turnback allocations are based on the mileage of the roads transferred.
- Expenditures include the total transferred from Section 1.

Section 3 of Form MS-965 With Adjustments determines if the municipality expended Liquid Fuels Tax Fund money in excess of the permissible amount for equipment and the balance that the municipality may carry forward for the purchase of equipment to the subsequent year.

Department of Transportation *Publication 9* requires that the amount expended for equipment purchases in a given year not exceed the sum of the equipment balance carried forward from the previous year and 20 percent of the current year's Liquid Fuels Tax Fund allocation and, if applicable, 20 percent of the turnback allocation plus other Department of Transportation approved adjustments.

If the municipality spent in excess of the amount listed on Line 4, the excess must be reimbursed to the Liquid Fuels Tax Fund.

The equipment balance to be carried forward for the subsequent year is the lesser of the amount on Line 6 or the ending fund balance on Line 6 of Section 2, but not less than zero.

Background (Continued)

Basis of Presentation

The financial activities of the municipality are accounted for in separate funds. The Liquid Fuels Tax Fund is used to account for state aid revenues from the Pennsylvania Department of Transportation used primarily for building and improving local roads and bridges. The Form MS-965 has been prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation as a result of the Fuels Tax Act 655, dated 1956 and as amended, which does not constitute a complete presentation of the entity's assets, liabilities, expenses, and fund balance. Accordingly, the presentation of Form MS-965 With Adjustments is restricted to the Liquid Fuels Tax Fund, which represents a segment of the entity.

Basis Of Accounting

The accompanying Forms MS-965 With Adjustments is prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation. Under this method, revenues are recognized when received and expenditures are recorded when paid.

General Fixed Assets

General fixed assets are recognized as expenditures at the time of purchase. No depreciation has been provided on the heavy equipment used to maintain and repair roads and bridges.

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2018 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	Reported	А	djustments	Adjusted Amount
<u></u>	 		5	
Minor equipment purchases	\$ -	\$	-	\$ -
Computer/Computer related training	-		-	-
Major equipment purchases	-		-	-
Agility projects	-		-	-
Cleaning streets and gutters	-		-	-
Winter maintenance services	9,477.02		-	9,477.02
Traffic control devices	-		-	-
Street lighting	8,342.15		(2,493.30)	5,848.85
Storm sewers and drains	-		-	-
Repairs of tools and machinery	-		-	-
Maintenance and repair of				
roads and bridges	-		-	-
Highway construction and				
rebuilding projects	-		-	-
Miscellaneous	 3,901.00		2,493.30	 6,394.30
Total (To Section 2, Line 5)	\$ 21,720.17	\$	-	\$ 21,720.17

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2018 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance	Reported		Reported Adjustments		Adjusted Amount			
1. Balance, January 1, 2018	\$	13,344.80	\$	-	\$	13,344.80		
Receipts: 2. State allocation		_		_		_		
2a. Turnback allocation		-		-		-		
2b. Interest on investments		68.72	-			68.72		
2c. Miscellaneous		12,083.03		-		12,083.03		
3. Total receipts		12,151.75				12,151.75		
4. Total funds available		25,496.55				25,496.55		
5. Expenditures (Section 1)	21,720.17		21,720.17					21,720.17
6. Balance, December 31, 2018	\$	3,776.38	\$	-	\$	3,776.38		

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2018 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance	Reported		Adjus	tments	 Adjusted Amount
1. Prior year equipment balance	\$	13,344.80	\$	-	\$ 13,344.80
 Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2) 		-		-	-
3. PENNDOT approved adjustments				-	
4. Total funds available for equipment acquisition		13,344.80		-	13,344.80
5. Less: Major equipment expenditures				_	
6. Remainder		13,344.80		_	 13,344.80
 Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero) 	\$	3,776.38	\$		\$ 3,776.38

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2019 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	Reported		Adjı	istments	Adjusted Amount
Minor equipment purchases	\$	-	\$	-	\$ -
Computer/Computer related training		-		-	-
Major equipment purchases		-		-	-
Agility projects		-		-	-
Cleaning streets and gutters		-		-	-
Winter maintenance services		1,441.10	-	1,441.10	
Traffic control devices		-		-	-
Street lighting		2,462.89		-	2,462.89
Storm sewers and drains		-		-	-
Repairs of tools and machinery		-		-	-
Maintenance and repair of					
roads and bridges		-		-	-
Highway construction and					
rebuilding projects		-		-	-
Miscellaneous				-	
Total (To Section 2, Line 5)	\$	3,903.99	\$	-	\$ 3,903.99

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2019 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance	Reported		Reported Adjustments		Adjusted Amount			
1. Balance, January 1, 2019	\$	\$ 3,776.38		-	\$	3,776.38		
Receipts: 2. State allocation		_		-		_		
2a. Turnback allocation		-	-			-		
2b. Interest on investments		23.11	-			23.11		
2c. Miscellaneous		1,000.00		-		1,000.00		
3. Total receipts		1,023.11		-		1,023.11		
4. Total funds available		4,799.49				4,799.49		
5. Expenditures (Section 1)	3,903.99		3,903.99					3,903.99
6. Balance, December 31, 2019	\$	895.50	\$	_	\$	895.50		

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2019 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance	Reported		Adju	stments	Adjusted Amount
1. Prior year equipment balance	\$	3,776.38	\$	-	\$ 3,776.38
 Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2) 		-		-	-
3. PENNDOT approved adjustments				-	
4. Total funds available for equipment acquisition		3,776.38		-	3,776.38
5. Less: Major equipment expenditures					 -
6. Remainder		3,776.38		_	 3,776.38
 Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero) 	\$	895.50	\$	-	\$ 895.50

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2020 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	Reported		Reported Adjustments		justed nount
Minor equipment purchases	\$	-	\$	-	\$ -
Computer/Computer related training		-		-	-
Major equipment purchases		-		-	-
Agility projects		-		-	-
Cleaning streets and gutters		-		-	-
Winter maintenance services		-		-	-
Traffic control devices		-		-	-
Street lighting		-		-	-
Storm sewers and drains		-		-	-
Repairs of tools and machinery		-		-	-
Maintenance and repair of					
roads and bridges		-		-	-
Highway construction and					
rebuilding projects		-		-	-
Miscellaneous				-	
Total (To Section 2, Line 5)	\$	-	\$	_	\$ -

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2020 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance	Reported		Reported Adjustments		stments	Adjusted Amount	
1. Balance, January 1, 2020	\$ 895.50		\$	-	\$	895.50	
Receipts: 2. State allocation 2a. Turnback allocation		-		-		-	
2b. Interest on investments2c. Miscellaneous		4.27		-		4.27	
3. Total receipts		4.27				4.27	
4. Total funds available		899.77		_		899.77	
5. Expenditures (Section 1)							
6. Balance, December 31, 2020	\$	899.77	\$	_	\$	899.77	

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2020 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance	Reported		Reported Adjustments		Adjustments Adjustments		
1. Prior year equipment balance	\$	895.50	\$	-	\$	895.50	
 Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2) 		-		-		-	
3. PENNDOT approved adjustments							
4. Total funds available for equipment acquisition		895.50		-		895.50	
5. Less: Major equipment expenditures				_			
6. Remainder		895.50		_		895.50	
 Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero) 	\$	895.50	\$	_	\$	895.50	
but not less than zero)	\$	895.50	2	_	2	893.30	

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2021 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	Reported		Adjustments		Adjusted Amount	
Minor equipment purchases	\$	-	\$	-	\$	-
Computer/Computer related training		-		-		-
Major equipment purchases		-		-		-
Agility projects		-		-		-
Cleaning streets and gutters		-		-		-
Winter maintenance services		-		-		-
Traffic control devices		-		-		-
Street lighting		-		-		-
Storm sewers and drains		-		-		-
Repairs of tools and machinery		-		-		-
Maintenance and repair of						
roads and bridges		-		-		-
Highway construction and						
rebuilding projects		-		-		-
Miscellaneous		-		-		
Total (To Section 2, Line 5)	\$	-	\$	_	\$	-

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2021 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance	Reported		Adjustments		Adjusted Amount	
1. Balance, January 1, 2021	\$	899.77	\$	-	\$	899.77
Receipts: 2. State allocation		_		_		_
2a. Turnback allocation		-		-		-
2b. Interest on investments		.12		-		.12
2c. Miscellaneous						-
3. Total receipts		.12				.12
4. Total funds available		899.89		-		899.89
5. Expenditures (Section 1)				_		
6. Balance, December 31, 2021	\$	899.89	\$	_	\$	899.89

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2021 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance	Reported		Adjustments		Adjusted Amount	
1. Prior year equipment balance	\$	895.50	\$	-	\$	895.50
 Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2) 		-		-		-
3. PENNDOT approved adjustments				_		
4. Total funds available for equipment acquisition		895.50		-		895.50
5. Less: Major equipment expenditures				_		
6. Remainder		895.50				895.50
 Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero) 	\$	895.50	\$		\$	895.50

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2022 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	Reported		Adjustments		Adjusted Amount	
Minor equipment purchases	\$	-	\$	-	\$	-
Computer/Computer related training		-		-		-
Major equipment purchases		-		-		-
Agility projects		-		-		-
Cleaning streets and gutters		-		-		-
Winter maintenance services		-		-		-
Traffic control devices		-		-		-
Street lighting		-		-		-
Storm sewers and drains		-		-		-
Repairs of tools and machinery		-		-		-
Maintenance and repair of						
roads and bridges		-		-		-
Highway construction and						
rebuilding projects		-		-		-
Miscellaneous		-		-		
Total (To Section 2, Line 5)	\$	-	\$	_	\$	-

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2022 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance	Reported		Adjustments		Adjusted Amount	
1. Balance, January 1, 2022	\$	899.89	\$	-	\$	899.89
Receipts: 2. State allocation 2a. Turnback allocation 2b. Interest on investments		- 13.00		- - -		- 13.00
2c. Miscellaneous3. Total receipts		- 13.00				- 13.00
 4. Total funds available 		912.89				912.89
5. Expenditures (Section 1)						
6. Balance, December 31, 2022	\$	912.89	\$	_	\$	912.89

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND 2022 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance	Reported		Adjustments		Adjusted Amount	
1. Prior year equipment balance	\$	895.50	\$	-	\$	895.50
 Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2) 		-		-		-
3. PENNDOT approved adjustments				_		
4. Total funds available for equipment acquisition		895.50		-		895.50
5. Less: Major equipment expenditures				-		
6. Remainder		895.50		_		895.50
 Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero) 	\$	895.50	\$	_	\$	895.50

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND AUDITOR DESCRIPTION OF SELECT TRANSACTIONS FOR THE PERIOD JANUARY 1, 2018 TO DECEMBER 31, 2022

The following information relates to certain types of transactions for which the Pennsylvania Department of Transportation requested that we provide additional detail.

Adjustments

2018 - Section 1

Adjustments were made to "Street lighting" and "Miscellaneous" because expenditures of \$2,493.30 were misclassified.

Miscellaneous Receipts

The following miscellaneous receipts were deposited into the Liquid Fuels Tax Fund during the examination period:

Source	Description	2018	2019
General Fund	Grants	\$12,083.03	\$1,000.00

Miscellaneous Expenditures

On various dates in 2018, the municipality expended \$6,394.30 from the Liquid Fuels Tax Fund for undocumented expenditures (see Finding No. 1).

<u>Finding No. 1 - Documentation Supporting Expenditures Was Not Available For</u> <u>Examination</u>

Our examination disclosed that the municipality did not maintain documentation, such as invoices, to support expenditures of \$6,394.30 made during 2018.

An adequate system of internal controls includes procedures to provide assurance that documentation to support all expenditures is maintained.

The Liquid Fuels Tax Municipal Allocation Law, 72 P.S. § 2615.4, provides, in part, that monies herein allocated may be used only for construction, reconstruction, maintenance and repairs of such public roads or streets, including bridges, culverts and drainage structures, for which they are legally responsible. Also permitted are expenditures involving acquisition, maintenance, repairs and operation of street signs, traffic signs, traffic signal control systems, road equipment, and snow fences.

The Department of Transportation has been statutorily authorized to promulgate regulations concerning the administration of Liquid Fuels Tax Fund money and has determined that certain items, including expenditures made without supporting documentation, are outside the scope of permissible expenditures.

Without adequate documentation, we could not determine if the expenditures were permissible according to the Liquid Fuels Tax Municipal Allocation Law and the Department of Transportation's Regulations.

The failure to maintain documentation to support expenditures could result in the municipality having to reimburse \$6,394.30 to its Liquid Fuels Tax Fund.

The president of council stated stored records were damaged when the roof leaked.

Recommendations

We recommend that the municipality reimburse \$6,394.30 to its Liquid Fuels Tax Fund upon official notification by the Department of Transportation.

We further recommend that the municipality maintain adequate documentation to support all expenditures.

<u>Finding No. 1 - Documentation Supporting Expenditures Was Not Available For</u> <u>Examination (Continued)</u>

Management's Response

The president of council stated:

Storage room where some records were kept in borough fire station building had a leak in the roof and boxes of documents were destroyed by water.

Auditor's Conclusion

During our next examination we will determine if the municipality complied with our recommendations.

Finding No. 2 - Non-Receipt Of Allocations - Recurring

We cited the municipality for late receipt of allocation in our prior report for the period January 1, 2017 to December 31, 2017. Our current examination disclosed that the 2018, 2019, 2020, 2021, and 2022 Liquid Fuels Tax Fund allocations of \$22,099.59, \$22,621.03, \$22,014.77, \$20,437.09, and \$18,679.46, respectively, which should have been distributed to the municipality during the first week of March of that year, were not received because the municipality failed to comply with the Department of Transportation's *Publication 9*, Chapter Two, Section 2.4, which states:

To qualify for the annual liquid fuels tax allocation, a municipality shall:

- Submit annual reports (MS-965, Actual Use Report, MS-965P, Project and Miscellaneous Receipts, and MS-965S, Record of Checks).
- Make deposits and payments or expenditures in compliance with the Act 655. Failure to do so may result in not receiving allocations from PENNDOT until all discrepancies are resolved.
- Submit the Pennsylvania Department of Community and Economic Development's (DCED) Report of Elected and Appointed Officials by January 31st and the Survey of Financial Condition by March 15th.
- Ensure resolution of all Contractor Responsibility Program (CRP) holds and blocks imposed by the Department of Revenue and the Department of Labor and Industry.
- Ensure resolution of all reimbursements required as a result of audits performed by the Department of the Auditor General or monitoring reviews performed by the Department of Transportation's Financial Consultants.

Because the municipality failed to file documents and information timely, the municipality did not receive its 2018, 2019, 2020, 2021, and 2022 allocations. Furthermore, had the allocations been received and deposited into the Liquid Fuels Tax Fund timely, money may have been available for investment purposes, potentially earning interest income which could have been used for road maintenance and repairs.

All five of the allocations have lapsed and are no longer available to be received.

Finding No. 2 - Non-Receipt Of Allocations - Recurring (Continued)

Recommendation

We again recommend that, in the future, the municipality comply with the Department of Transportation's *Publication 9* to ensure that the allocations are received during the first week in March as outlined above.

Management's Response

The president of council stated:

Change in secretary may have resulted in lost or misplaced records.

Auditor's Conclusion

During our next examination we will determine if the municipality complied with our recommendation.

<u>Finding No. 3 - A Complete Record Of Borough Meeting Minutes Was Not Available For</u> <u>Examination</u>

Our examination disclosed that a complete written record of minutes reflecting advertised meetings of the borough council were not available for examination for the period January 1, 2018 to December 31, 2022.

Section 1111 of *The Borough Code* states, that "the secretary shall attend all meetings of the council and shall maintain full minutes of its proceeding". Furthermore, Section 1113 states, that "The fiscal records and documents and the minute book and other records and documents of every borough shall be open in accordance with the act of February 14, 2008 (P.L. 6, No. 3), known as the Right-To-Know Law".

The primary purpose of the minutes is to provide an official record of council meetings. Without a complete record of readable minutes, we were unable to determine if there were any references to the road projects or if any additional information would have had an impact on the propriety of liquid fuels expenditures. Additionally, we were unable to determine if litigation or related party transactions were noted.

The president of council stated stored records were damaged when roof leaked.

Recommendation

We recommend that, in the future, transcribed minutes for the borough council meetings be available for public review within a reasonable period of time after each meeting.

Management's Response

The president of council stated:

Storage room where some records were kept in borough fire station building had a leak in the roof and boxes of documents were destroyed by water.

Auditor's Conclusion

During our next examination, we will determine if the municipality complied with our recommendation.

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND SUMMARY OF PRIOR EXAMINATION RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2018 TO DECEMBER 31, 2022

Summary Of Prior Examination Recommendations

In our prior report we recommended that the Department of Transportation review our examination finding to determine if the municipality should reimburse \$3,127.00 to its Liquid Fuels Tax Fund for non-permissible expenditures.

During our current examination we reviewed a letter dated May 31, 2019, from the Department of Transportation directing the municipality to reimburse \$3,127.00 to its Liquid Fuels Tax Fund. We noted that the municipality reimbursed this amount to its Liquid Fuels Tax Fund on March 14, 2024, which was subsequent to our examination period.

In our prior report we also recommended that the municipality:

- Comply with the Liquid Fuels Tax Municipal Allocation Law and the Department of Transportation's Regulations regarding permissible expenditures.
- Comply with the Department of Transportation's *Publication 9* to ensure that the allocations are received during the first week of March.

During our current examination we noted that the municipality complied with our first bulleted recommendation but did not comply with our second bulleted recommendation (see Finding No. 2).

BOROUGH OF FAYETTE CITY FAYETTE COUNTY LIQUID FUELS TAX FUND SUMMARY OF ONSITE CLOSEOUT MEETING FOR THE PERIOD JANUARY 1, 2018 TO DECEMBER 31, 2022

An onsite closeout meeting was held April 3, 2025. Those participating were:

BOROUGH OF FAYETTE CITY

The Honorable James M. Eley, President of Council

DEPARTMENT OF THE AUDITOR GENERAL

Mrs. Michele Simpson, Auditor

This report was initially distributed to:

The Honorable Michael Carroll

Secretary Department of Transportation

Borough of Fayette City

Fayette County 340 Second Street RR Box#554 Fayette, PA 15438

The Honorable James M. Eley

President of Council

The Honorable Dianna Vargo

Vice-President of Council

This report is a matter of public record and is available online at <u>www.PaAuditor.gov</u>. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: <u>news@PaAuditor.gov</u>.