ATTESTATION ENGAGEMENT

Borough of Central City

Somerset County, Pennsylvania 55-406

Liquid Fuels Tax Fund
For the Period
January 1, 2023 to December 31, 2024

November 2025



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



Commonwealth of Pennsylvania
Department of the Auditor General
Harrisburg, PA 17120-0018
Facebook: Pennsylvania Auditor General
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www.PaAuditor.gov

TIMOTHY L. DEFOOR AUDITOR GENERAL

Independent Auditor's Report

The Honorable Michael Carroll Secretary Department of Transportation Harrisburg, PA 17120

We have examined the accompanying Forms MS-965 With Adjustments for the Liquid Fuels Tax Fund of the Borough of Central City, Somerset County, for the period January 1, 2023 to December 31, 2024. The municipality's management is responsible for presenting the Forms MS-965 in accordance with the criteria described in the Background section of this report and the Department of Transportation's *Publication 9*. Our responsibility is to express an opinion on the Forms MS-965 With Adjustments based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards applicable to attestation engagements contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Forms MS-965 are presented in accordance with the criteria described above, in all material respects. An examination involves performing procedures to obtain evidence about the Forms MS-965. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material misstatement of the Forms MS-965, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our qualified opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with ethical requirements relating to the engagement.

As discussed in the Findings and Recommendations section of this report, our examination disclosed the municipality expended \$2,428.51 from the Liquid Fuels Tax Fund for a related party transaction.

<u>Independent Auditor's Report (Continued)</u>

In our opinion, except for the effects of the deviation from the criteria discussed in the preceding paragraph, the Forms MS-965 With Adjustments present, in all material respects, the information required by the Pennsylvania Department of Transportation for the Liquid Fuels Tax Fund of the Borough of Central City, Somerset County, for the period January 1, 2023 to December 31, 2024, in accordance with the criteria described in the Background section of this report and the Department of Transportation's *Publication 9*.

In accordance with *Government Auditing Standards*, we are required to report all deficiencies that are considered to be significant deficiencies or material weaknesses in internal control; fraud and noncompliance with provisions of laws, regulations, contracts, or grant agreements that have a material effect on the Forms MS-965; and any other instances that warrant the attention of those charged with governance. We are also required to obtain and report the views of responsible officials concerning the findings, conclusions, and recommendations, as well as any planned corrective actions. We performed our examination to express an opinion on whether the Forms MS-965 are presented in accordance with the criteria described above and not for the purpose of expressing an opinion on internal control over the Forms MS-965 or on compliance and other matters; accordingly, we express no such opinions. Our examination disclosed the following finding that is required to be reported under *Government Auditing Standards*:

• Related Party Transaction - Recurring.

We also noted a matter that, while not required to be included in this report by *Government Auditing Standards*, has been included in the findings below:

• Late Receipt Of Allocations.

The purpose of this report is to provide information related to the municipality's Liquid Fuels Tax Fund to assist the Pennsylvania Department of Transportation in fulfilling its regulatory authority as described in the laws and regulations identified in the Background section of this report and the Pennsylvania Department of Transportation's *Publication 9*. This report is not suitable for any other purpose.

We appreciate the courtesy extended by the Borough of Central City, Somerset County, to us during the course of our examination. If you have any questions, please feel free to contact the Bureau of County Audits at 717-787-1363.

Timothy L. DeFoor
Auditor General

October 7, 2025

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Background

The Liquid Fuels Tax Municipal Allocation Law¹ provides municipalities other than counties (i.e., townships, boroughs, cities, towns, home rule, and optional plan governments) with an annual allocation of liquid fuels taxes from the state's Motor License Fund to be used for the maintenance and repair of streets, roads, and bridges for which the municipality is responsible. The allocation of these funds to municipalities is based upon: (1) 50 percent on the municipality's proportion of local road mileage to the total local road mileage maintained by all political subdivisions making application in the county; and (2) 50 percent on the proportion of a municipality's population to the total population of all municipalities making application in the state.²

Section 9511 (relating to Allocation of proceeds) of the Pennsylvania Vehicle Code provides municipalities with annual maintenance payments to be received from the Motor License Fund.³

Each municipality must deposit the allocation of Liquid Fuels Tax funds and annual maintenance payments that it receives into a special fund called either the Municipal Liquid Fuels Tax Fund or State Fund. A municipality may not deposit any other monies into this fund except when the municipality does not have enough money in the special fund to meet the payments called for by its current annual budget for road and bridge purposes. In such a case, the municipality may borrow money or transfer money from its General Fund to its Liquid Fuels Tax Fund.

The Department of Transportation has been given the regulatory authority for the administration of these funds. Department of Transportation's *Publication 9* includes the policies and procedures for the administration of Act 655, as amended, and the Liquid Fuels Tax Fund money. However, if there is a difference between *Publication 9* and any legislation, the legislation shall govern.

To qualify for the annual allocation of Liquid Fuels Tax funds, *Publication 9* indicates that each municipality shall:

1. Submit annual reports (MS-965, Actual Use Report, MS-965P, Project and Miscellaneous Receipts, and MS-965S, Record of Checks).

¹ 72 P.S. § 2615.1 et seq., Act 655 of 1956, as amended.

² 75 Pa.C.S. § 9010(c)(1)-(2) as last amended by Act 89 of 2013.

³ 75 Pa.C.S. § 9511, as last amended by Act 89 of 2013 and Act 101 of 2016, *See also* 72 P.S. § 2615.4, as last amended by Act 42 of 2013.

Background (Continued)

- 2. Make deposits and payments or expenditures in compliance with Act 655, as amended. Failure to do so may result in not receiving allocations from PennDOT until all discrepancies are resolved. *Publication 9*, Section 2.6, includes information about investing Liquid Fuels Tax monies, using loan or bond proceeds, and types of receipts that can be placed into the Liquid Fuels Tax Fund.
- 3. Submit the Pennsylvania Department of Community and Economic Development's (DCED) Report of Elected and Appointed Officials by January 31st and the Survey of Financial Condition By March 15th.
- 4. Ensure resolution of all Contractor Responsibility Program (CRP) holds and blocks imposed by the Department of Revenue and the Department of Labor and Industry.
- 5. Ensure resolution of all reimbursements required as a result of audits performed by the Department of the Auditor General or monitoring reviews performed by the Department of Transportation's Financial Consultants.

Criteria

The criteria for the Form MS-965 With Adjustment are described below.

Section 1 of Form MS-965 With Adjustments provides a summary of Liquid Fuels Tax Fund expenditures by category. Categories requiring explanation include:

• Major equipment purchases are purchases of road machinery and road equipment with varying yearly costs in excess of the amounts indicated below:

2021	2022	2023	2024
\$11,500.00	\$11,800.00	\$12,200.00	\$12,600.00

• Minor equipment purchases are purchases of road machinery and road equipment with varying yearly costs that are less than or equal to the amounts indicated below:

2021	2022	2023	2024
\$11,500.00	\$11,800.00	\$12,200.00	\$12,600.00

• Agility projects are exchanges of services with the Department of Transportation.

Background (Continued)

Section 2 of Form MS-965 With Adjustments provides information on the fund balance. Categories requiring explanation include:

- The state allocation is available from the Department of Transportation in March of each year. The amount the municipality receives is based half on its population and half on its road mileage.
- Municipalities that transferred roads from the Commonwealth of Pennsylvania to the municipality through the Highway Transfer Program receive annual turnback allocations in March of each year from the Department of Transportation. Turnback allocations are based on the mileage of the roads transferred.
- Expenditures include the total transferred from Section 1.

Section 3 of Form MS-965 With Adjustments determines if the municipality expended Liquid Fuels Tax Fund money in excess of the permissible amount for equipment and the balance that the municipality may carry forward for the purchase of equipment to the subsequent year.

Department of Transportation *Publication 9* requires that the amount expended for equipment purchases in a given year not exceed the sum of the equipment balance carried forward from the previous year and 20 percent of the current year's Liquid Fuels Tax Fund allocation and, if applicable, 20 percent of the turnback allocation plus other Department of Transportation approved adjustments.

If the municipality spent in excess of the amount listed on Line 4, the excess must be reimbursed to the Liquid Fuels Tax Fund.

The equipment balance to be carried forward for the subsequent year is the lesser of the amount on Line 6 or the ending fund balance on Line 6 of Section 2, but not less than zero.

Background (Continued)

Basis of Presentation

The financial activities of the municipality are accounted for in separate funds. The Liquid Fuels Tax Fund is used to account for state aid revenues from the Pennsylvania Department of Transportation used primarily for building and improving local roads and bridges. The Form MS-965 has been prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation as a result of the Fuels Tax Act 655, as amended, which does not constitute a complete presentation of the entity's assets, liabilities, expenses, and fund balance. Accordingly, the presentation of Form MS-965 With Adjustments is restricted to the Liquid Fuels Tax Fund, which represents a segment of the entity's financial activities.

Basis Of Accounting

The accompanying Forms MS-965 With Adjustments is prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Transportation. Under this method, revenues are recognized when received and expenditures are recorded when paid.

General Fixed Assets

General fixed assets are recognized as expenditures at the time of purchase. No depreciation has been provided on the heavy equipment used to maintain and repair roads and bridges.

BOROUGH OF CENTRAL CITY SOMERSET COUNTY LIQUID FUELS TAX FUND 2023 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	Reported		Adjustments		Adjusted Amount	
Minor equipment purchases	\$	-	\$	-	\$	-
Computer/Computer related training		-		-		-
Major equipment purchases		-		-		-
Agility projects		-		-		-
Cleaning streets and gutters		-		-		-
Winter maintenance services		8,600.01		-		8,600.01
Traffic control devices		864.14		-		864.14
Street lighting		-		-		-
Storm sewers and drains		-		-		-
Repairs of tools and machinery		12,867.46		-		12,867.46
Maintenance and repair of						
roads and bridges		1,295.35		-		1,295.35
Highway construction and						
rebuilding projects		59,301.45		-		59,301.45
Miscellaneous						
Total (To Section 2, Line 5)	\$	82,928.41	\$		\$	82,928.41

BOROUGH OF CENTRAL CITY SOMERSET COUNTY LIQUID FUELS TAX FUND 2023 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Dalamaa	Reported	A dia	iatmonta	Adjusted Amount
Fund Balance	 Reported	Auju	ustments	 Amount
1. Balance, January 1, 2023	\$ 107,130.62	\$	-	\$ 107,130.62
Receipts:				
2. State allocation	45,724.82		-	45,724.82
2a. Turnback allocation	_		-	-
2b. Interest on investments	5,038.77		-	5,038.77
2c. Miscellaneous	 432.07			 432.07
3. Total receipts	 51,195.66			51,195.66
4. Total funds available	 158,326.28			 158,326.28
5. Expenditures (Section 1)	 82,928.41			 82,928.41
6. Balance, December 31, 2023	\$ 75,397.87	\$		\$ 75,397.87

BOROUGH OF CENTRAL CITY SOMERSET COUNTY LIQUID FUELS TAX FUND 2023 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance	Reported		Reported Adjustments		Adjusted Amount	
1. Prior year equipment balance	\$	55,074.79	\$	-	\$	55,074.79
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)		9,144.96		-		9,144.96
3. PENNDOT approved adjustments						
4. Total funds available for equipment acquisition		64,219.75		-		64,219.75
5. Less: Major equipment expenditures						
6. Remainder		64,219.75				64,219.75
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	\$	64,219.75	\$		\$	64,219.75

BOROUGH OF CENTRAL CITY SOMERSET COUNTY LIQUID FUELS TAX FUND 2024 FORM MS-965 – SECTION 1 WITH ADJUSTMENTS

Expenditure Summary	Reported		Adjustments		Adjusted Amount	
Minor equipment purchases	\$	-	\$	-	\$	-
Computer/Computer related training		-		-		-
Major equipment purchases		-		-		-
Agility projects		-		-		-
Cleaning streets and gutters		-		-		_
Winter maintenance services		6,069.23		-		6,069.23
Traffic control devices		1,402.39		-		1,402.39
Street lighting		-		-		-
Storm sewers and drains		1,876.28		-		1,876.28
Repairs of tools and machinery		5,837.58		-		5,837.58
Maintenance and repair of						
roads and bridges		21,101.20		-		21,101.20
Highway construction and						
rebuilding projects		43,970.18		-		43,970.18
Miscellaneous						
Total (To Section 2, Line 5)	\$	80,256.86	\$		\$	80,256.86

BOROUGH OF CENTRAL CITY SOMERSET COUNTY LIQUID FUELS TAX FUND 2024 FORM MS-965 – SECTION 2 WITH ADJUSTMENTS

Fund Balance	Reported	Adii	ıstments	Adjusted Amount		
		<u> </u>				
1. Balance, January 1, 2024	\$	75,397.87	\$	-	\$	75,397.87
Receipts:						
2. State allocation		45,410.83		-		45,410.83
2a. Turnback allocation		-		-		-
2b. Interest on investments		4,576.72		-		4,576.72
2c. Miscellaneous		8,918.28				8,918.28
3. Total receipts		58,905.83				58,905.83
4. Total funds available		134,303.70				134,303.70
5. Expenditures (Section 1)		80,256.86				80,256.86
6. Balance, December 31, 2024	\$	54,046.84	\$		\$	54,046.84

BOROUGH OF CENTRAL CITY SOMERSET COUNTY LIQUID FUELS TAX FUND 2024 FORM MS-965 – SECTION 3 WITH ADJUSTMENTS

Equipment Balance	Reported		ported Adjustments		Adjusted Amount	
1. Prior year equipment balance	\$	64,219.75	\$	-	\$	64,219.75
2. Add: Current year equipment allocation (20% of Lines 2 + 2a, Section 2)		9,082.17		-		9,082.17
3. PENNDOT approved adjustments						
4. Total funds available for equipment acquisition		73,301.92		-		73,301.92
5. Less: Major equipment expenditures		-				
6. Remainder		73,301.92				73,301.92
7. Equipment balance available for subsequent year (Lesser of Line 6 or Section 2 balance, but not less than zero)	\$	54,046.84	\$	_	\$	54,046.84

BOROUGH OF CENTRAL CITY SOMERSET COUNTY LIQUID FUELS TAX FUND AUDITOR DESCRIPTION OF SELECT TRANSACTIONS FOR THE PERIOD JANUARY 1, 2023 TO DECEMBER 31, 2024

The following information relates to certain types of transactions for which the Pennsylvania Department of Transportation requested that we provide additional detail.

Miscellaneous Receipts

The following miscellaneous receipts were deposited into the Liquid Fuels Tax Fund during the examination period:

Source	Description	2023	2024
General Fund General Fund	Refund of duplicate payment Reimbursement (Summary Of Prior	\$432.07	\$ -
	Examination Recommendations)		8,918.28
Totals		\$432.07	\$8,918.28

Finding No. 1 - Related Party Transaction - Recurring

We cited the municipality for related party transactions in our prior examination for the period January 1, 2021 to December 31, 2022. We tested nine expenditures in our current examination totaling \$141,315.71 and found that the borough had one expenditure of \$2,428.51 during 2023 from the Liquid Fuels Tax Fund for repairs to an F350 Super Duty Truck. The borough secretary/treasurer is the mother of the owner of the business from where the parts and repairs were purchased.

The Public Official and Employee Ethics Act ("Ethics Act") states, in part:

No public official or public employee or his spouse or child or any business in which the person or his spouse or child is associated shall enter into any contract valued at \$500 or more with the governmental body with which the public official or public employee is associated or any subcontract valued at \$500 or more with any person who has been awarded a contract with the governmental body with which the public official or public employee is associated, unless the contract has been awarded through an open and public process, including prior public notice and subsequent public disclosure of all proposals considered and contracts awarded. In such a case, the public official or public employee shall not have any supervisory or overall responsibility for the implementation or administration of the contract. 65 P.S. § 1103(f).

Due to the secretary/treasurer's familial interest in the company and the lack of an open and public award process, this expenditure appears to violate The Public Official and Employee Ethics Act. Therefore, it should not have been entered into by the borough.

The secretary/treasurer stated this condition occurred because the current transaction was made in March 2023, with the same vendor as the prior examination, and before she was aware of the requirements for doing business with a relative which were relayed on November 22, 2023 at the prior engagement's closeout meeting.

Because this expenditure violates The Public Official and Employee Ethics Act, the borough could be required by the Pennsylvania Department of Transportation to reimburse \$2,428.51 to its Liquid Fuels Tax Fund.

Copies of this finding will be forwarded to the Pennsylvania Department of Transportation and the State Ethics Commission for their review and whatever action they may deem appropriate.

Finding No. 1 - Related Party Transaction - Recurring (Continued)

Recommendations

We recommend that the borough reimburse \$2,428.51 to its Liquid Fuels Tax Fund upon official notification by the Department of Transportation.

We further recommend that the borough comply with The Public Official and Employee Ethics Act.

Management's Response

The secretary/treasurer stated:

Central City Borough no longer contracts with the vendor involved in the related party transactions.

Auditor's Conclusion

During our next examination we will determine if the municipality complied with our recommendations.

Finding No. 2 - Late Receipt Of Allocations

Our examination disclosed that the 2023 and 2024 Liquid Fuels Tax Fund allocations of \$45,724.82 and \$45,410.83, respectively, which should have been distributed from the Department of Transportation to the municipality during the first week of March of each year, were not received until July 7, 2023, and May 29, 2024, respectively, because the municipality failed to comply with the Department of Transportation's *Publication 9*, Chapter Two, Section 2.4, which states:

To qualify for the annual liquid fuels tax allocation, a municipality shall:

- Submit annual reports (MS-965, Actual Use Report, MS-965P, Project and Miscellaneous Receipts, and MS-965S, Record of Checks).
- Make deposits and payments or expenditures in compliance with the Act 655. Failure to do so may result in not receiving allocations from PENNDOT until all discrepancies are resolved.
- Submit the Pennsylvania Department of Community and Economic Development's (DCED) Report of Elected and Appointed Officials by January 31st and the Survey of Financial Condition by March 15th.
- Ensure resolution of all Contractor Responsibility Program (CRP) holds and blocks imposed by the Department of Revenue and the Department of Labor and Industry.
- Ensure resolution of all reimbursements required as a result of audits performed by the Department of the Auditor General or monitoring reviews performed by the Department of Transportation's Financial Consultants.

Because the municipality failed to file documents and information timely, the municipality did not have use of the 2023 allocation for four months and the 2024 allocation for nearly three months. Furthermore, had the allocations been received timely, money may have been available for investment purposes, potentially earning interest income which could have been used for road maintenance and repairs

Finding No. 2 - Late Receipt Of Allocations (Continued)

Recommendation

We recommend that the municipality comply with the Department of Transportation's *Publication* 9 to ensure that the allocations are received during the first week in March as outlined above.

Management's Response

The municipal officials offered no formal response at this time.

Auditor's Conclusion

During our next examination we will determine if the municipality complied with our recommendation.

BOROUGH OF CENTRAL CITY SOMERSET COUNTY LIQUID FUELS TAX FUND SUMMARY OF PRIOR EXAMINATION RECOMMENDATIONS FOR THE PERIOD JANUARY 1, 2023 TO DECEMBER 31, 2024

Summary Of Prior Examination Recommendations

In our prior report we recommended that the Department of Transportation review our examination finding to determine if the municipality should reimburse \$8,918.28 to its Liquid Fuels Tax Fund for related party transactions.

During our current examination we reviewed a letter dated June 5, 2024, from the Department of Transportation directing the municipality to reimburse \$8,918.28 to its Liquid Fuels Tax Fund. We noted that the municipality reimbursed this amount to its Liquid Fuels Tax Fund on November 5, 2024.

In our prior report we also recommended that the municipality:

- Comply with *The Borough Code* regarding related party transactions.
- Ensure that all Liquid Fuels tax money is promptly deposited into the Liquid Fuels Tax Fund.

During our current examination we noted that the municipality complied with our second bulleted recommendation but did not comply with the first bulleted recommendation (see Finding No.1).

BOROUGH OF CENTRAL CITY SOMERSET COUNTY LIQUID FUELS TAX FUND SUMMARY OF ONSITE CLOSEOUT MEETING FOR THE PERIOD JANUARY 1, 2023 TO DECEMBER 31, 2024

An onsite closeout meeting was held July 31, 2025. Those participating were:

BOROUGH OF CENTRAL CITY

Mrs. Kimberly Custer, Secretary/Treasurer

DEPARTMENT OF THE AUDITOR GENERAL

Mrs. Michele Simpson, Auditor

This report was initially distributed to:

The Honorable Michael Carroll

Secretary Department of Transportation

Borough of Central City

Somerset County 314 Central Avenue Suite 201 Central City, PA 15926

The Honorable Robert Sanzo

President of Council

The Honorable Ronald Lee Cook

Vice-President of Council

Mrs. Kimberly Custer

Secretary/Treasurer

This report is a matter of public record and is available online at www.PaAuditor.gov. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.