

COMPLIANCE AUDIT

District Court 17-3-01
Union County, Pennsylvania
For the Period
January 1, 2020 to December 31, 2024

August 2025



Commonwealth of Pennsylvania
Department of the Auditor General

Timothy L. DeFoor • Auditor General



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**TIMOTHY L. DEFOOR
AUDITOR GENERAL**

The Honorable Pat Browne
Secretary
Pennsylvania Department of Revenue
Harrisburg, PA 17128

We have conducted a compliance audit of the District Court 17-3-01, Union County, Pennsylvania (District Court), for the period January 1, 2020 to December 31, 2024, pursuant to the requirements of Section 401(c) of *The Fiscal Code*, 72 P.S. § 401(c).

The objective of the audit was to determine whether the district court complied with state laws, regulations, and Administrative Office of Pennsylvania Courts (AOPC) policies and administrative procedures related to the collection of moneys on behalf of the Commonwealth, including whether moneys collected on behalf of the Commonwealth have been correctly assessed, reported, and promptly remitted.

The procedures we performed are summarized below.

- Obtained data from the AOPC and the Pennsylvania Department of Revenue and determined whether:
 - Amounts provided by the AOPC match amounts received by the Department of Revenue.
 - The district court's distributions to the state agree with the data provided by the Department of Revenue.
- Compared collections by category of fines, fees, and surcharges for each year in the audit period to prior year collections and determined the reason(s) for any large or unusual variances.
- Evaluated data related to cases without collections or adjustments to fines, fees, or surcharges and, if considered necessary, evaluated selected cases to determine whether such cases were handled appropriately.
- Obtained an understanding of internal controls related to the audit objective.
- Determined the adequacy of the design and operating effectiveness of internal controls we considered significant to the audit objective.
- Evaluated deposits of collections for accuracy and timeliness.
- Determined whether disbursements were accurate.
- Determined whether manual receipts were accurate and properly recorded.
- Determined whether voided receipts were necessary and proper.

- Reviewed selected cases to determine if the district court properly assessed, collected, and recorded all applicable fines, costs, fees and surcharges.
- Determined whether the court complied with laws, regulations, and AOPC procedures related to the issuance and returns of warrants, collections related to warrants, and accounting for collections in the AOPC computer system.

Our audit was limited to the areas identified above and was not conducted, nor was it required to be, in accordance with Government Auditing Standards issued by the Comptroller General of the United States.

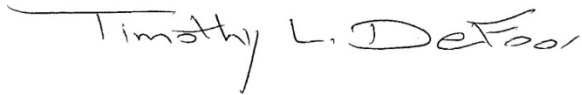
The district court is responsible for establishing and maintaining effective internal controls to provide reasonable assurance of compliance with state laws and regulations applicable to the collection of moneys on behalf of the Commonwealth, including whether they have been correctly assessed, reported, and promptly remitted. The district court is also responsible for complying with those laws and regulations. It is our responsibility to perform procedures to obtain sufficient, appropriate evidence to the extent necessary to satisfy the audit objective. We believe that our audit provides a reasonable basis for our conclusions.

Based on our audit procedures, we conclude that, for the period January 1, 2020 to December 31, 2024, the district court, in all significant respects, complied with state laws, regulations, and AOPC policies and administrative procedures related to the collection of moneys on behalf of the Commonwealth, except as noted in the findings listed below and discussed later in this report.

- Inadequate Arrest Warrant And DL-38 Procedures.
- Evidence Of Authorizing The Disposition Of Citations Was Not Available.

This report includes a summary of the district court's receipts and disbursements of funds collected on behalf of the Commonwealth (summary), which the Department of Revenue may use to state and settle the district court's account. We obtained data representing the district court's receipts and disbursements from the Pennsylvania Department of Revenue, which obtains data from each of the Commonwealth's district courts and used the data to create the summary in the format required by the Department of Revenue. We also evaluated the accuracy of the data as part of our audit to conclude on the district court's compliance with certain state laws and regulations as described in the previous paragraph. Other than any adjustments that we considered necessary based on our audit work as disclosed in the *Proposed Audit Adjustments* line of the summary, nothing came to our attention to indicate inaccuracies in the amounts included in the summary.

The contents of this report were discussed with the District Court's management. We appreciate the courtesy extended to us by the Union County District Court 17-3-01 during the course of our audit. If you have any questions, please feel free to contact the Bureau of County Audits at 717-787-1363.

A handwritten signature in black ink that reads "Timothy L. DeFoor". The signature is written in a cursive style with a horizontal line above the first name.

Timothy L. DeFoor
Auditor General
July 16, 2025

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DISTRICT COURT 17-3-01
UNION COUNTY
BACKGROUND
FOR THE PERIOD
JANUARY 1, 2020 TO DECEMBER 31, 2024

The Department of Auditor General is mandated by Article IV, Section 401(c) of *The Fiscal Code* (Act of April 9, 1929, P.L.343, No. 176), to audit the accounts of each district court to determine whether all moneys collected on behalf of the Commonwealth have been correctly assessed, reported, and promptly remitted.

District Court receipts are comprised of fines, costs, fees, and surcharges collected on behalf of the Commonwealth. These fines, costs, fees, and surcharges represent collections made on traffic, non-traffic, civil, and criminal cases filed with the District Court.

Total disbursements during the audit period are as follows:

District Court checks issued to:

Department of Revenue	<u>\$ 1,341,523</u>
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This balance reflects the summary of monthly transmittal reports provided by the Department of Revenue.

Jeffrey A. Rowe, Esq. served at District Court 17-3-01 for the period January 1, 2020 to December 31, 2024.

The summary of receipts and disbursements on the following page provides a summary of receipts and disbursements by category. The categories and the amounts of fines, costs, fees, and surcharges assessed are based on Pennsylvania laws and regulations.

The summary was prepared in accordance with reporting requirements prescribed by the Pennsylvania Department of Revenue. Under this method, only the Commonwealth portion of cash receipts and disbursements are presented, revenues are recognized when received, and expenditures are recognized when paid.

DISTRICT COURT 17-3-01
UNION COUNTY
SUMMARY OF RECEIPTS AND DISBURSEMENTS
FOR THE PERIOD
JANUARY 1, 2020 TO DECEMBER 31, 2024

Receipts:

Department of Transportation	
Title 75 Fines	\$ 299,415
Motor Carrier Road Tax Fines	3,213
Overweight Fines	1,500
Commercial Driver Fines	10,101
Littering Law Fines	1,497
Child Restraint Fines	1,250
Department of Revenue Court Costs	189,359
Crime Victims' Compensation Bureau Costs	13,132
Crime Commission Costs/Victim Witness Services Costs	22,901
Domestic Violence Costs	5,564
Department of Agriculture Fines	1,550
Emergency Medical Service Fines	134,147
CAT/MCARE Fund Surcharges	271,567
Judicial Computer System Fees	80,512
Access to Justice Fees	45,064
Criminal Justice Enhancement Account Fees	6,112
Judicial Computer Project Surcharges	139,697
Constable Service Surcharges	688
Miscellaneous State Fines and Costs	114,254
	<hr/>
Total receipts	1,341,523
Disbursements to Commonwealth	<hr/> (1,341,523)
Balance due Commonwealth (District Court) per Department of Revenue data	-
Proposed audit adjustments	<hr/> -
Adjusted balance due Commonwealth (District Court) for the period January 1, 2020 to December 31, 2024	<hr/> \$ - <hr/>

DISTRICT COURT 17-3-01
UNION COUNTY
FINDINGS AND RECOMMENDATIONS
FOR THE PERIOD
JANUARY 1, 2020 TO DECEMBER 31, 2024

Finding No. 1 - Inadequate Arrest Warrant And DL-38 Procedures

Warrants and Requests For Suspension Of Operating Privileges (DL-38s) are used to enforce the collection of monies on traffic and non-traffic cases in which defendants failed to make payments when required. A Warrant of Arrest is used to authorize an official to arrest a defendant, to collect fines and costs from the defendant after a disposition, or to collect collateral for a trial. If the defendant does not respond within ten days to a citation or summons, a Warrant of Arrest may be issued. A Request for Suspension of Driving Privileges for Failure to Respond to a Citation or Summons or Pay Fines and Costs Imposed is used to notify the defendant in writing that his/her license will be suspended if he/she fails to respond to the traffic citation or summons. A DL-38 cannot be issued for a parking violation.

We tested 29 instances in which a warrant was required to be issued under Pa.R.Crim.P. 430 (A) and (B). Our testing disclosed that one was not issued timely and two were not issued at all. The time from the date of required issuance to issuance was 149 days.

We also tested 18 instances in which a warrant may be issued under Pa.R.Crim.P. 430 (B). Our testing disclosed that seven were not issued timely and eight were not issued at all. The time from the date when the warrants should have been issued to issuance ranged from 87 days to 150 days. These results do not include instances in which the Magisterial District Judge recently ordered a payment determination hearing, sentenced the defendant to jail time in lieu of payment, or sentenced the defendant to perform community service.

In addition, of 36 warrants required to be returned or recalled, one was not returned or recalled, and 12 were not returned timely. The time of issuance to the time of return ranged from 213 days to 1,396 days.

Furthermore, we tested 31 instances in which a DL-38 was required to be issued. Our testing disclosed that two were not issued timely and one was not issued at all. The time from the date of required issuance to issuance ranged from 76 days to 149 days.

DISTRICT COURT 17-3-01
UNION COUNTY
FINDINGS AND RECOMMENDATIONS
FOR THE PERIOD
JANUARY 1, 2020 TO DECEMBER 31, 2024

Finding No. 1 - Inadequate Arrest Warrant And DL-38 Procedures (Continued)

Pa.R.Crim.P. Rule 430 states, in part:

- (A) Arrest warrants initiating proceedings. A warrant for the arrest of the defendant shall be issued when:
- (1) the citation or summons is returned undelivered; or
 - (2) the issuing authority has reasonable grounds to believe that the defendant will not obey a summons.
- (B) Bench warrants
- (1) A bench warrant shall be issued when:
 - (a) the defendant fails to respond to a citation or summons that was served upon the defendant personally or by certified mail return receipt requested; or
 - (b) the defendant has failed to appear for the execution of sentence as required in Rule 454(F)(3).
 - (2) A bench warrant may be issued when a defendant has entered a not guilty plea and fails to appear for the summary trial, if the issuing authority determines, pursuant to Rule 455(A), that the trial should not be conducted in the defendant's absence.
 - (3) A bench warrant may be issued when:
 - (a) the defendant has entered a guilty plea by mail and the money forwarded with the plea is less than the amount of the fine and costs specified in the citation or summons; or
 - (b) the defendant has been sentenced to pay restitution, a fine, or costs and has defaulted on the payment; or
 - (c) the issuing authority has, in the defendant's absence, tried and sentenced the defendant to pay restitution, and/or to pay a fine and costs and the collateral deposited by the defendant is less than the amount of the fine and costs imposed.
 - (4) No warrant shall issue under paragraph (B)(3) unless the defendant has been given notice in person or by first class mail that failure to pay the amount due or to appear for a hearing may result in the issuance of a bench warrant, and the defendant has not responded to this notice within 10 days. Notice by first class mail shall be considered complete upon mailing to the defendant's last known address.

Warrant Return Procedures: The Administrative Office of Pennsylvania Courts (AOPC) recommends that those in possession of arrest warrants should be notified to return warrants that have not been served. For summary traffic and non-traffic cases, outstanding warrants should be returned to the Magisterial District Judge's office within 120 days of issuance. Returned warrants can either be recorded in the Magisterial District Judge System (MDJS) as unserved, if the defendant is unable to be located; or they can be recalled for reissue, if the server has not exhausted all means of finding the defendant.

DISTRICT COURT 17-3-01
UNION COUNTY
FINDINGS AND RECOMMENDATIONS
FOR THE PERIOD
JANUARY 1, 2020 TO DECEMBER 31, 2024

Finding No. 1 - Inadequate Arrest Warrant And DL-38 Procedures (Continued)

DL-38 Procedures: Once a citation is given to the defendant or a summons is issued, the defendant has ten days to respond. If on the eleventh day, the defendant has not responded, 75 Pa.C.S. § 1533 requires that the defendant be notified that he/she has 15 days from the date of notice to respond to the citation/summons before his/her license is suspended. In accordance with Section 1533 of the Pennsylvania Vehicle Code, the defendant has 15 days to respond to the defendant's copy of the DL-38. If the defendant does not respond by the fifteenth day, the Magisterial District Judge's office shall notify the Pennsylvania Department of Transportation by issuing the appropriate License Suspension Request.

In addition, 75 Pa.C.S. § 1533 also requires a post-disposition DL-38 be issued if the defendant neglects to pay fines and costs imposed at the time of disposition or fails to make a scheduled payment.

District court staff stated that they continue to monitor warrant tickler reports and take action when deemed necessary. The court also stated that they currently do not recall/reissue warrants due to the limited number of available constables.

The failure to follow warrant and DL-38 procedures could result in uncollected fines and unpunished offenders. Additionally, the risk is increased for funds to be lost or misappropriated. Therefore, district courts should issue warrants when required by Pa.R.Crim.P. 430 A and B (1). Further, it is considered best business practice to issue warrants that fall under Pa.R.Crim.P. 430 B (2) and B (3) when other actions are not taken by the Magisterial District Judge to compel compliance by the defendant, such as ordering a payment determination hearing, sentencing to jail time in lieu of payment, or sentencing to perform community service.

Recommendation

We recommend that the district court review control reports for warrants and DL-38s and take appropriate action.

DISTRICT COURT 17-3-01
UNION COUNTY
FINDINGS AND RECOMMENDATIONS
FOR THE PERIOD
JANUARY 1, 2020 TO DECEMBER 31, 2024

Finding No. 1 - Inadequate Arrest Warrant And DL-38 Procedures (Continued)

Management's Response

The Magisterial District Judge responded as follows:

Regarding both findings, it is my opinion that they are partly the result of past practices carried over from prior staff and office holders and were not noted on prior audits. As to the warrant and DL-38 procedures, my staff has indicated that the problem emanated largely from the way payment hearing outcomes were noted in the MDJS. We have changed our processes accordingly since these issues were brought to our attention and fully expect that they will not be an issue moving forward.

Auditors Conclusion

During our next audit, we will determine if the district court complied with our recommendation.

DISTRICT COURT 17-3-01
UNION COUNTY
FINDINGS AND RECOMMENDATIONS
FOR THE PERIOD
JANUARY 1, 2020 TO DECEMBER 31, 2024

Finding No. 2 - Evidence Of Authorizing The Disposition Of Citations Was Not Available

During our audit of the district court's case files, we tested 62 cases with either dispositions of not guilty, dismissed, discharged, or withdrawn, or that had a guilty plea disposition without an accompanying full payment. There was no evidence in 32 cases that the disposition was authorized by the Magisterial District Judge. Good internal accounting controls ensure that there is evidence that the disposition on these cases was authorized by the Magisterial District Judge. The Magisterial District Judge stated that he was unaware of signature requirements and was following the practices of his predecessor.

The failure to follow this procedure increases the risk for funds to be lost or misappropriated.
Recommendation

We recommend that the district court maintain and make available for audit documentation that the Magisterial District Judge authorized the disposition of these types of cases.

Management's Response

The Magisterial District Judge responded as follows:

Regarding both findings, it is my opinion that they are partly the result of past practices carried over from prior staff and office holders and were not noted on prior audits. We have changed our processes accordingly since these issues were brought to our attention and fully expect that they will not be an issue moving forward.

Auditors Conclusion

During our next audit, we will determine if the district court complied with our recommendation.

DISTRICT COURT 17-3-01
UNION COUNTY
REPORT DISTRIBUTION
FOR THE PERIOD
JANUARY 1, 2020 TO DECEMBER 31, 2024

This report was initially distributed to:

The Honorable Pat Browne
Secretary
Pennsylvania Department of Revenue

The Honorable Andrea Tuominen
Court Administrator of Pennsylvania
Supreme Court of Pennsylvania
Administrative Office of Pennsylvania Courts

The Honorable Jeffrey A. Rowe
Magisterial District Judge

The Honorable Preston R. Boop
Chairperson of the Board of Commissioners

Ms. Kelly J. Heeter
District Court Administrator

Ms. Susan Greene
Chief Clerk Administrator

This report is a matter of public record and is available online at www.PaAuditor.gov. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.