COMPLIANCE AUDIT

Clearfield Regional Police Pension Plan

Clearfield County, Pennsylvania For the Period March 5, 2023 to December 31, 2024

August 2025



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



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TIMOTHY L. DEFOOR AUDITOR GENERAL Clearfield Regional Police Commission Clearfield County Clearfield, PA 16830

We have conducted a compliance audit of the Clearfield Regional Police Pension Plan for the period March 5, 2023 to December 31, 2024. We also evaluated compliance with some requirements subsequent to that period when possible. The audit was conducted pursuant to authority derived from the Municipal Pension Plan Funding Standard and Recovery Act (Act 205 of 1984, as amended, 53 P.S. § 895.402(j)), which requires the Auditor General, as deemed necessary, to audit every municipality which receives general municipal pension system state aid and every municipal pension plan and fund in which general municipal pension system state aid is deposited. The audit was not conducted, nor was it required to be, in accordance with Government Auditing Standards issued by the Comptroller General of the United States. We planned and performed the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our finding and conclusions based on our audit objective. We believe that the evidence obtained provides a reasonable basis for our finding and conclusions based on our audit objective.

The objective of the audit was to determine if the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies.

Our audit was limited to the areas related to the objective identified above. To determine whether the pension plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, our methodology included the following:

We determined whether state aid was properly determined and deposited in accordance with Act 205 requirements by verifying the annual deposit date of state aid and determining whether deposits were made within 30 days of receipt for all years within the period under audit.

- We determined whether annual employer contributions were calculated and deposited in accordance with the plan's governing document and applicable laws and regulations by examining the municipality's calculation of the plan's annual financial requirements and minimum municipal obligation (MMO) and comparing these calculated amounts to amounts actually budgeted and deposited into the pension plan as evidenced by supporting documentation.
- We determined whether annual employee contributions were calculated, deducted, and deposited into the pension plan in accordance with the plan's governing document and applicable laws and regulations by testing total members' contributions on an annual basis using the rates obtained from the plan's governing document in effect for all years within the period under audit and examining documents evidencing the deposit of these employee contributions into the pension plan.
- · We determined that there were no benefit calculations prepared for the years covered by our audit period.
- · We determined whether transfers were properly authorized, timely, and appropriately recorded by plan officials by examining supporting documentation for all of the transfers made during the audit period.

Commission officials are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the Clearfield Regional Police Pension Plan is administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies. As previously described, we tested transactions, interviewed selected officials, and performed procedures to the extent necessary to provide reasonable assurance of detecting instances of noncompliance with legal and regulatory requirements or noncompliance with provisions of contracts, administrative procedures, and local ordinances and policies that are significant within the context of the audit objective.

The results of our procedures indicated that, in all significant respects, the Clearfield Regional Police Pension Plan was administered in compliance with applicable state laws, regulations, contracts, administrative procedures, and local ordinances and policies, except as noted in the following finding further discussed later in this report:

Finding – Incorrect Data On Certification Form AG 385 Resulting In An Overpayment Of State Aid

The accompanying supplementary information is presented for purposes of additional analysis. We did not audit the information or conclude on it and, accordingly, express no form of assurance on it.

The contents of this report were discussed with officials of the Clearfield Regional Police Commission and, where appropriate, their responses have been included in the report. We would like to thank commission officials for the cooperation extended to us during the conduct of the audit.

Timothy L. DeFoor

Timothy L. Detool

Auditor General

June 30, 2025

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BACKGROUND

On December 18, 1984, the Pennsylvania Legislature adopted the Municipal Pension Plan Funding Standard and Recovery Act (P.L. 1005, No. 205, as amended, 53 P.S. § 895.101 et seq.). The Act established mandatory actuarial reporting and funding requirements and a uniform basis for the distribution of state aid to Pennsylvania's public pension plans.

Annual state aid allocations are provided from a two percent foreign (out-of-state) casualty insurance premium tax, a portion of the foreign (out-of-state) fire insurance tax designated for paid firefighters and any investment income earned on the collection of these taxes. Generally, municipal pension plans established prior to December 18, 1984, are eligible for state aid. For municipal pension plans established after that date, the sponsoring municipality must fund the plan for three plan years before it becomes eligible for state aid. In accordance with Act 205, a municipality's annual state aid allocation cannot exceed its actual pension costs.

In addition to Act 205, the Clearfield Regional Police Pension Plan is also governed by implementing regulations published at Title 16, Part IV of the Pennsylvania Code and applicable provisions of various other state statutes including, but not limited to, the following:

Act 600 - Police Pension Fund Act, Act of May 29, 1956 (P.L. 1804, No. 600), as amended, 53 P.S. § 767 et seq.

The Clearfield Regional Police Pension Plan is a single-employer defined benefit pension plan locally controlled by the provisions of Resolution No. 2023-01 effective March 5, 2023, adopted pursuant to Act 600. The plan is also affected by the provisions of collective bargaining agreements between the regional police department and its police officers. The plan was established March 5, 2023. Active members are required to contribute 5 percent of compensation to the plan. As of December 31, 2024, the plan had 23 active members, no terminated members eligible for vested benefits in the future, and 23 retirees receiving pension benefits from the plan.

On November 9, 2022, Clearfield Borough and Lawrence Township entered into a charter agreement to form the Clearfield Regional Police Department (CRPD) effective January 1, 2023, authorizing the transfer of existing pension funds into the regional police pension plan. On May 10, 2023, the commission passed Resolution No. 2023-01 effective March 5, 2023, which established the Clearfield Regional Police Pension Plan.

CLEARFIELD REGIONAL POLICE PENSION PLAN FINDING AND RECOMMENDATION

<u>Finding – Incorrect Data On Certification Form AG 385 Resulting In An Overpayment Of State Aid</u>

<u>Condition</u>: The commission certified an ineligible non-uniformed employee (1 unit) and overstated payroll by \$38,778 on the Certification Form AG 385 filed in 2024. The data contained on this certification form is based on prior calendar year information.

<u>Criteria</u>: Pursuant to Act 205, at Section 402(e)(2), in order to be eligible for certification, an employee must have been employed on a full-time basis for at least six consecutive months and must have been participating in a pension plan during the certification year. The applicable number of units attributable to each eligible recipient city, borough, incorporated town, and township shall be two units for each police officer and firefighter and one unit for each employee other than police officer or firefighter.

<u>Cause</u>: Commission officials indicated that the non-uniformed employee was employed with the regional and that she was to be certified on their AG 385 form. However, the employee remained a member of the Lawrence Township Non-Uniformed Pension Plan and the CRPD never established a non-uniformed pension plan. Commission officials indicated that they sought and acted upon input from their plan consultant and representatives of this department.

Effect: The data submitted on this certification form is used, in part, to calculate the state aid due to the commission for distribution to its pension plan. Because the commission's state aid allocation was based on unit value, the incorrect certification of pension data affected the commission's state aid allocation, as identified below:

| | Units | Unit | State Aid |
|------|------------|----------|-------------|
| Year | Overstated | Value | Overpayment |
| 2024 | 1 | \$ 4,917 | \$ 4,917 |

In addition, the commission used the overpayment of state aid to pay the minimum municipal obligation (MMO) due to the regional police pension plan; therefore, if the reimbursement to the Commonwealth is made from the pension plan, the plan's MMO will not be fully paid.

Recommendation: We recommend that the excess overpayment of state aid, in the amount of \$4,917, plus interest, be returned to the Commonwealth. A check in this amount, with interest compounded annually from date of receipt to date of repayment, at a rate earned by the pension plan, should be made payable to: Commonwealth of Pennsylvania and mailed to: Department of the Auditor General, Municipal Pension & Fire Relief Programs Unit, 321 Finance Building, Harrisburg, PA 17120. A copy of the interest calculation must be submitted along with the check.

CLEARFIELD REGIONAL POLICE PENSION PLAN FINDING AND RECOMMENDATION

<u>Finding – (Continued)</u>

We also recommend that plan officials establish adequate internal control procedures, such as having at least two people review the data certified, to ensure compliance with the instructions that accompany Certification Form AG 385 to assist them in accurately reporting the required pension data.

In addition, if the reimbursement to the Commonwealth is made from regional police pension plan funds, we recommend that any resulting MMO deficiency be paid to the pension plan with interest, at a rate earned by the pension plan.

Management's Response: Commission officials agreed with the finding with exception.

<u>Auditor's Conclusion</u>: Compliance will be monitored subsequent to the release of the audit report and through our next audit of the pension plan.

CLEARFIELD REGIONAL POLICE PENSION PLAN SUPPLEMENTARY INFORMATION (UNAUDITED)

SCHEDULE OF CONTRIBUTIONS FROM EMPLOYER AND OTHER CONTRIBUTING ENTITIES

| Year Ended December 31 | Annual Required Contribution | Percentage Contributed |
|------------------------|------------------------------|------------------------|
| 2023 | \$ 349,133 | 100.0% |
| 2024 | 437,693 | 100.0% |

The Department typically presents this data for the past six consecutive fiscal years. Since six years of data was not yet available, this will be done prospectively.

CLEARFIELD REGIONAL POLICE PENSION PLAN REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Joshua D. Shapiro

Governor Commonwealth of Pennsylvania

Mr. E. Randy Powell

Chairman, Board of Regional Commissioners

Mr. Vincent J. McGinnis
Chief of Police

Ms. Bailey E. Flanagan

Administrative Assistant

This report is a matter of public record and is available online at www.PaAuditor.gov. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: news@PaAuditor.gov.