### **COMPLIANCE AUDIT**

# Port Matilda Firefighters Relief Association

Centre County, Pennsylvania
For the Period
January 1, 2022, to December 31, 2023

February 2025



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



Commonwealth of Pennsylvania
Department of the Auditor General
Harrisburg, PA 17120-0018
Facebook: Pennsylvania Auditor General
Twitter: @PAAuditorGen
www.PaAuditor.gov

TIMOTHY L. DEFOOR AUDITOR GENERAL

Mr. Dean Rudy, Sr., President Port Matilda Firefighters Relief Association Centre County

We have conducted a compliance audit of the Port Matilda Firefighters Relief Association (relief association) for the period January 1, 2022, to December 31, 2023. The audit was conducted pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania; Section 403 of The Fiscal Code, 72 P.S. § 403; and the Volunteer Firefighters' Relief Association Act ("VFRA Act"), see 35 Pa.C.S. § 7418.

The objectives of the audit were:

- 1. To determine if the relief association took appropriate corrective action to address the findings contained in our prior audit report.
- 2. To determine if the relief association complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.

Our audit was limited to the areas related to the objectives identified above and was not, nor was it required to be, conducted in accordance with Government Auditing Standards issued by the Comptroller General of the United States.

Relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the relief association's administration of state aid and accumulated relief association funds complies with applicable state laws, contracts, bylaws, and administrative procedures, including the safeguarding of assets. Relief association officers are responsible for complying with applicable state laws, contracts, bylaws, and administrative procedures. It is our responsibility to perform procedures to obtain sufficient, appropriate evidence to the extent necessary to satisfy the audit objectives. We believe that our audit provides a reasonable basis for our conclusions.

We were not able to obtain an independent confirmation of the investment balance directly from the financial institution. Therefore, while the relief association provided copies of investment statements that indicated that, as of December 31, 2023, the relief association had an investment balance with a fair value of \$56,867, we were not able to verify this investment balance.

Based on our audit procedures, we conclude that, except for the effects, if any, of the matter described in the preceding paragraph, for the period January 1, 2022, to December 31, 2023:

- The relief association took appropriate corrective action to address one of the three findings contained in our prior audit report. However, the relief association failed to take appropriate corrective action to address the remaining two findings contained in our prior audit report, as listed below, and discussed in the Status of Prior Findings section of this report.
- Because of the significance of the matter described in Finding No. 2 below and discussed later in this report and the effects, if any, of the matters described in the two preceding paragraphs, the relief association did not, in all significant respects, comply with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds, collectively as a whole. Therefore, the relief association may be subject to the potential withholding of its upcoming state aid distribution, as discussed in the Potential Withhold of State Aid section of this report.
  - Finding No. 1 Noncompliance With Prior Audit Recommendation Failure
    To Maintain A Complete And Accurate Equipment Roster
  - Finding No. 2 Noncompliance With Prior Audit Recommendation Failure
    To Secure Ownership Interest In Jointly Purchased Equipment
    For A Vehicle
  - Finding No. 3 Untimely Receipt And Deposit Of State Aid
  - Finding No. 4 Failure To Maintain A Complete And Accurate Membership Roster

We are concerned by the number of findings noted and strongly encourage timely implementation of the recommendations noted in this audit report.

The contents of this report were discussed with the management of the relief association and, where appropriate, their responses have been included in the report. We would like to thank the relief association officials for the cooperation extended to us during the conduct of the audit.

Timothy L. DeFoor Auditor General

Timothy L. Detaol

December 30, 2024

### CONTENTS

<u>Page</u>
Background1
Status of Prior Findings
Findings and Recommendations:
Finding No. 1 – Noncompliance With Prior Audit Recommendation – Failure To Maintain A Complete And Accurate Equipment Roster5
Finding No. 2 – Noncompliance With Prior Audit Recommendation – Failure To Secure Ownership Interest In Jointly Purchased Equipment For A Vehicle
Finding No. 3 – Untimely Receipt And Deposit Of State Aid
Finding No. 4 – Failure To Maintain A Complete And Accurate Membership Roster9
Potential Withhold of State Aid
Report Distribution List

#### **BACKGROUND**

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania,<sup>1</sup> Section 403 of The Fiscal Code,<sup>2</sup> and the Volunteer Firefighters' Relief Association Act ("VFRA Act"),<sup>3</sup> the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, commonly referred to as Act 205,<sup>4</sup> are properly expended.

The relief association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

The VFRA Act governs the overall operation of volunteer firefighters' relief associations. Relief association bylaws define the specific operational procedures by which relief associations conduct business. To fulfill its primary purpose, the VFRA Act authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by the VFRA Act, it is the responsibility of relief associations to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the relief association officers therefore have a responsibility to the public to conduct the relief association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all relief association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the relief association operates in accordance with applicable state laws, contracts, bylaws, and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations that is or are recognized as providing the service to the municipality.

<sup>&</sup>lt;sup>1</sup> Pa. Const. Art. VIII § 10.

<sup>&</sup>lt;sup>2</sup> 72 P.S. § 403.

<sup>&</sup>lt;sup>3</sup> 35 Pa.C.S. § 7411 *et seq*.

<sup>&</sup>lt;sup>4</sup> 53 P.S. § 895.701 et seq.

### **BACKGROUND** – (Continued)

The relief association was allocated state aid from the following municipalities:

Municipality	County	2022	2023
Halfmoon Township	Centre	\$14,356	\$11,877
Huston Township	Centre	\$ 8,159*	\$ 8,127
Port Matilda Borough	Centre	\$ 2,786	\$ 2,814
Taylor Township	Centre	\$ 2,857*	\$ 2,885
Worth Township	Centre	\$ 5,320*	\$ 5,239

<sup>\*</sup> The 2022 state aid allocation received from Huston Township was not deposited by the relief association until February 15, 2023. The 2022 state aid received from Taylor Township was not deposited until January 26, 2023. The 2022 state aid allocation received from Worth Township was not deposited until March 13, 2023, as disclosed in Finding No. 3 in this report.

Based on the relief association's records, its total cash and investments as of December 31, 2023, were \$199,110, as illustrated below:

Cash	\$ 142,243
Fair Value of Investments	56,867
Total Cash and Investments	\$ 199,110

#### **BACKGROUND** – (Continued)

Based on the relief association's records, its total expenditures for the period January 1, 2022, to December 31, 2023, were \$82,494, as noted below. The accuracy of these expenditures was evaluated as part of the Department's audit to conclude on the relief association's compliance with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds. The scope of the Department's audit does not include the issuance of an opinion on the accuracy of these amounts.

#### Expenditures:

Benefit Services:	
Insurance premiums	\$ 9,442
Fire Services:	
Equipment purchased	\$ 38,304
Equipment maintenance	11,962
Training expenses	1,320
Total Fire Services	\$ 51,586
Administrative Services:	
Bond premiums	\$ 446
Other administrative expenses	 1,020
Total Administrative Services	\$ 1,466
Total Investments Purchased	\$ 20,000
Total Expenditures	\$ 82,494

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The relief association is affiliated with the following fire service organization:

Port Matilda Fire Co. Inc.

<sup>&</sup>lt;sup>5</sup> Accuracy was evaluated for a selection of transactions based on dollar amount, category, and/or random selection.

## PORT MATILDA FIREFIGHTERS RELIEF ASSOCIATION STATUS OF PRIOR FINDINGS

#### COMPLIANCE WITH PRIOR AUDIT FINDINGS AND RECOMMENDATIONS

The relief association has complied with one of the three prior audit findings and recommendations, as follows:

#### • Inadequate Relief Association Bylaws And Constitution

By revising the relief association bylaws and constitution to meet the minimum requirements of the VFRA Act.

#### NONCOMPLIANCE WITH PRIOR AUDIT FINDING AND RECOMMENDATION

The relief association has not complied with two of the three prior audit findings. This finding is noted below and discussed in detail in the Findings and Recommendations section of this report:

- Failure To Maintain A Complete And Accurate Equipment Roster
- Failure To Deposit Proceeds From The Sale Of A Jointly Purchased Vehicle

Although the relief association received reimbursement from the affiliated fire company for the proportional ownership interest in a jointly purchased vehicle which had been sold in the prior audit period, the relief association again failed to secure its proportional ownership interest in jointly purchased equipment for a vehicle in the current audit period, as disclosed in Finding No. 2 of this report.

We are concerned by the relief association's failure to correct these previously reported audit findings. The relief association management should strive to implement the recommendations and corrective actions noted in this audit report.

## <u>Finding No. 1 – Noncompliance With Prior Audit Recommendation – Failure To Maintain A Complete And Accurate Equipment Roster</u>

Condition: The relief association failed to maintain a complete and accurate roster of equipment owned by the relief association. Although a listing of relief association owned equipment was provided during the current audit, it was incomplete because it did not contain the names of suppliers (vendors), dates of purchase, cost of equipment and serial numbers to accurately identify equipment owned by the relief association. As such, it was impossible to determine if all equipment purchased during the audit period in the amount of \$38,304 was recorded. In addition, there was no indication that a physical inventory of equipment was conducted on an annual basis to account for the equipment owned by the relief association.

A similar condition was noted in our prior audit report.

<u>Criteria</u>: Prudent business practice dictates that the relief association should establish adequate internal control procedures to ensure the maintenance of a cumulative equipment roster of all items purchased by the relief association and perform and document an annual physical inventory of all operable equipment in order to provide an effective accounting control over the relief association's equipment. A cumulative equipment roster of all relief association equipment should include all the following:

- Types of equipment purchased
- Dates of purchase
- Unit costs
- Names of suppliers
- Serial numbers, if applicable
- Current locations of items
- Final dispositions of sold or damaged equipment
- Evidence of the performance and results of an annual physical inventory

<u>Cause</u>: The relief association indicated that they did not use the correct equipment roster template.

<u>Effect</u>: The continued failure to properly record equipment purchases in a detailed equipment roster prevents officials from effectively monitoring the relief association's equipment purchases. In addition, the failure to maintain a detailed equipment roster and perform an annual physical inventory of equipment prevents adequate accountability for, and safeguarding of, relief association equipment.

#### Finding No. 1 – (Continued)

<u>Recommendation</u>: We again recommend that the relief association officials maintain a cumulative equipment roster of all equipment owned by the relief association. Furthermore, the relief association should ensure it performs an annual physical inventory of all operable equipment and that the completion of the inventory be sufficiently documented. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

<u>Auditor's Conclusion</u>: We are concerned by the relief association's failure to correct this previously reported audit finding and strongly encourage timely implementation of the recommendation noted in this audit report.

# <u>Finding No. 2 – Noncompliance With Prior Audit Recommendation – Failure To Secure</u> <u>Ownership Interest In Jointly Purchased Equipment For A Vehicle</u>

Condition: On March 24, 2022, and August 2, 2022, the relief association expended \$18,300 and \$18,000, respectively, to jointly purchase equipment with the affiliated fire company for a cascade system that was installed on a new fire company owned apparatus. However, the relief association did not adequately secure its ownership interest in the jointly purchased equipment for the vehicle as the vehicle was titled solely in the name of the affiliated fire company.

Criteria: Section 7418(a) of the VFRA Act states:

The Office of Auditor General shall have the power and its duty shall be to audit the accounts and records of every volunteer firefighters' relief association receiving money under Chapter 7 of the Act of December 18, 1984 (P.L. 1005, No. 205), known as the Municipal Pension Plan Funding Standard and Recovery Act, as far as may be necessary to satisfy the Auditor General that the money received was or is being expended for no purpose other than that authorized by this subchapter. Copies of all audits shall be furnished to the Governor.

#### Finding No. 2 – (Continued)

Prudent business practice dictates that the relief association should secure its proportional ownership interest in the jointly purchased equipment by executing a formal written agreement that enumerates the relief association's proportional share of financing. Such agreement shall specify that the relief association shall receive its prorated share of the proceeds upon sale of the equipment, in the event the vehicle is ever sold.

Cause: The relief association officials did not provide a reason why this occurred.

<u>Effect</u>: The failure to adequately secure the proportional share of ownership interest in the jointly purchased equipment places the relief association's ownership interest at greater risk. Furthermore, the relief association's future state aid allocations may be withheld until the finding recommendation is complied with.

Recommendation: We recommend that the relief association officials execute a formal written agreement with the fire company that enumerates the relief association's proportional ownership interest in the jointly purchased equipment as well as stipulating that the proportionate sales proceeds shall revert to the relief association in the event the vehicle with the installed equipment is ever sold. If such action is not taken, we recommend that the relief association be reimbursed \$36,300. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

<u>Auditor's Conclusion</u>: Due to the potential withhold of state aid, the relief association's compliance with the finding recommendation will be monitored subsequent to the release of the audit report and through our next audit of the relief association.

#### Finding No. 3 – Untimely Receipt And Deposit Of State Aid

Condition: The relief association did not deposit the 2022 state aid allocation it received from Huston Township, in the amount of \$8,159, until February 15, 2023. The foreign fire insurance tax allocation was distributed to the municipal treasurer on September 21, 2022; however, municipal officials failed to forward the state aid allocation to the relief association until January 21, 2023, which is not within 60 days of receipt, as required by Section 706 (b)(2) of the Act of December 18, 1984, (P.L. 1005, No. 205). In addition, upon receipt of the state aid allocation, the relief association did not ensure the funds were deposited timely into a relief association account.

#### Finding No. 3 – (Continued)

In addition, the relief association did not deposit the 2022 state aid allocation it received from Taylor Township, in the amount of \$2,857, until January 26, 2023. The foreign fire insurance tax allocation was distributed to the municipal treasurer on September 21, 2022, who forwarded this state aid to the relief association on November 18, 2022, which is within 60 days of receipt, as required by Section 706 (b)(2) of the Act of December 18, 1984, (P.L. 1005, No. 205); however, upon receipt of the state aid allocation, the relief association did not ensure the funds were deposited timely into a relief association account.

Furthermore, the relief association did not deposit the 2022 state aid allocation it received from Worth Township, in the amount of \$5,320, until March 13, 2023. The foreign fire insurance tax allocation was distributed to the municipal treasurer on September 21, 2022; however, municipal officials failed to forward the state aid allocation to the relief association until March 6, 2023, which is not within 60 days of receipt, as required by Section 706 (b)(2) of the Act of December 18, 1984, (P.L. 1005, No. 205). The relief association did not ensure the funds were received and deposited timely into a relief association account.

<u>Criteria</u>: Section 706 (b)(2) of the Act of December 18, 1984, (P.L. 1005, No. 205), states:

The foreign fire insurance premium tax amount applicable to a municipality served solely by volunteer firefighters shall be paid to the municipality, which shall within 60 days of the date of the receipt of the moneys from the State Treasurer pay the amount received to the relief association fund of the fire department or departments, or fire company or companies, now existing or hereafter organized, inside or outside of the municipality, which is or are actively engaged in the service of the municipality and duly recognized by the governing body of the municipality.

Furthermore, prudent business practice dictates that the relief association officials should be questioning the municipality about their state aid if only one relief association is in the fire service area and upon receipt of its state aid allocation, the relief association should establish adequate internal control procedures to ensure state aid funds are obtained and deposited in a timely manner.

<u>Cause</u>: The relief association officials did not provide a reason why this occurred.

<u>Effect</u>: As a result of the untimely receipt and deposit, funds were not available to pay general operating expenses or for investment purposes. In addition, an untimely receipt and deposit of funds increases the risk that funds could be lost or misappropriated.

#### Finding No. 3 – (Continued)

<u>Recommendation</u>: We recommend that the relief association officials adopt internal control procedures to ensure the timely receipt and deposit of all future income received. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

Auditor's Conclusion: Compliance will be subject to verification through our next audit.

#### Finding No. 4 – Failure To Maintain A Complete And Accurate Membership Roster

<u>Condition</u>: The relief association officials did not maintain a complete and accurate roster of relief association members.

<u>Criteria</u>: Relief association officials should maintain a complete and accurate roster of the relief association's membership. Prudent business practice would be to maintain a comprehensive roster of all relief association members, which should include, at minimum, the following:

- Names of each member
- Members' mailing addresses
- Dates of births
- Dates of memberships
- Membership classifications

In addition, when warranted, a notation should be made on the roster identifying the date of a member's resignation or death.

<u>Cause</u>: Relief association officials indicated that they were unaware that they should maintain a comprehensive roster of relief association members.

<u>Effect</u>: The failure to maintain a comprehensive membership roster could result in the payment of benefits to nonmembers or deprive eligible relief association members from receiving authorized benefit payments.

#### Finding No. 4 – (Continued)

<u>Recommendation</u>: We recommend that the relief association officials compile and maintain a complete and accurate roster of the relief association's membership. For additional guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

Auditor's Conclusion: Compliance will be subject to verification through our next audit.

## PORT MATILDA FIREFIGHTERS RELIEF ASSOCIATION POTENTIAL WITHHOLD OF STATE AID

A condition such as that reported by Finding No. 2 contained in this audit report may lead to a total withholding of state aid in the future unless that finding is corrected. However, such action may not be considered if sufficient documentation is provided within 60 days to verify compliance with this department's recommendations. Such documentation should be submitted by the relief association to: Department of the Auditor General, Bureau of Fire Relief Audits, Room 316E Finance Building, Harrisburg, PA 17120.

# PORT MATILDA FIREFIGHTERS RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

### The Honorable Joshua D. Shapiro

Governor Commonwealth of Pennsylvania

Port Matilda Firefighters Relief Association Governing Body:

Mr. Dean Rudy, Sr. President

Mr. Toner Bower
Vice President

Ms. Bonnie Bower
Secretary

Ms. Sandra L. Meek Treasurer

# PORT MATILDA FIREFIGHTERS RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

The following municipalities allocated foreign fire insurance tax monies to this relief association and received a copy of this report:

Ms. Amy M. Smith Secretary Halfmoon Township

**Ms. Karen Dillon-Ballock** Secretary

Huston Township

Ms. Elizbeth Daye Secretary Port Matilda Borough

Ms. Karen Brown
Secretary
Taylor Township

Ms. Jadine E. Reese Secretary Worth Township

This report is a matter of public record and is available online at <a href="www.PaAuditor.gov">www.PaAuditor.gov</a>. Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: <a href="mailto:news@PaAuditor.gov">news@PaAuditor.gov</a>.