COMPLIANCE AUDIT

Elizabeth Borough Volunteer Fireman's Relief Association Allegheny County, Pennsylvania

For the Period January 1, 2021, to December 31, 2023

February 2025



Commonwealth of Pennsylvania Department of the Auditor General

Timothy L. DeFoor • Auditor General



Commonwealth of Pennsylvania Department of the Auditor General Harrisburg, PA 17120-0018 Facebook: Pennsylvania Auditor General Twitter: @PAAuditorGen www.PaAuditor.gov

TIMOTHY L. DEFOOR AUDITOR GENERAL

Mr. Jeremy Rager, President Elizabeth Borough Volunteer Fireman's Relief Association Allegheny County

We have conducted a compliance audit of the Elizabeth Borough Volunteer Fireman's Relief Association (relief association) for the period January 1, 2021, to December 31, 2023. The audit was conducted pursuant to authority derived from Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania; Section 403 of The Fiscal Code, 72 P.S. § 403; and the Volunteer Firefighters' Relief Association Act ("VFRA Act"), see 35 Pa.C.S. § 7418.

The objective of the audit was to determine if the relief association complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds. Our audit was limited to the areas related to the objective identified above and was not, nor was it required to be, conducted in accordance with Government Auditing Standards issued by the Comptroller General of the United States.

Relief association officers are responsible for establishing and maintaining effective internal controls to provide reasonable assurance that the relief association's administration of state aid and accumulated relief association funds complies with applicable state laws, contracts, bylaws, and administrative procedures, including the safeguarding of assets. Relief association officers are responsible for complying with applicable state laws, contracts, bylaws, and administrative procedures. It is our responsibility to perform procedures to obtain sufficient, appropriate evidence to the extent necessary to satisfy the audit objective. We believe that our audit provides a reasonable basis for our conclusions.

Based on our audit procedures, we conclude that, for the period January 1, 2021, to December 31, 2023, the relief association, in all significant respects, complied with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds, except as noted in the finding listed below and discussed later in this report.

Finding – Failure To Obtain A Pennsylvania Sales Tax Exemption Number And Payment Of Pennsylvania Sales Tax

The contents of this report were discussed with the management of the relief association and, where appropriate, their response has been included in the report. We would like to thank the relief association officials for the cooperation extended to us during the conduct of the audit.

Timothy L. Detoor

Timothy L. DeFoor Auditor General January 17, 2025

CONTENTS

| | Page |
|--|------|
| Background | 1 |
| Finding and Recommendation: | |
| Finding – Failure To Obtain A Pennsylvania Sales Tax Exemption Number And Payment Of Pennsylvania Sales Tax | 4 |
| Report Distribution List | 5 |

BACKGROUND

Pursuant to Article VIII, Section 10 of the Constitution of the Commonwealth of Pennsylvania,¹ Section 403 of The Fiscal Code,² and the Volunteer Firefighters' Relief Association Act ("VFRA Act"),³ the Department of the Auditor General's duty is to audit the accounts and records of every volunteer firefighters' relief association to determine that funds received under the Foreign Fire Insurance Tax Distribution Law, commonly referred to as Act 205,⁴ are properly expended.

The relief association is a charitable organization that was formed primarily to afford financial protection to volunteer firefighters and to encourage individuals to participate in volunteer fire service.

The VFRA Act governs the overall operation of volunteer firefighters' relief associations. Relief association bylaws define the specific operational procedures by which relief associations conduct business. To fulfill its primary purpose, the VFRA Act authorizes specific types of expenditures and prescribes appropriate volunteer firefighters' relief association investment options. Within the parameters established by the VFRA Act, it is the responsibility of relief associations to choose investments in a proper and prudent manner.

Volunteer firefighters' relief associations receive public tax monies, and the relief association officers therefore have a responsibility to the public to conduct the relief association's financial affairs in a businesslike manner and to maintain sufficient financial records to support the propriety of all relief association transactions. Volunteer firefighters' relief association officers are also responsible for ensuring that the relief association operates in accordance with applicable state laws, contracts, bylaws, and administrative procedures.

Act 205 sets forth the computation of the Foreign Fire Insurance Tax Distribution paid to each applicable municipality throughout the Commonwealth of Pennsylvania. The amount of the distribution is based upon the population of each municipality and the market value of real estate within the municipality. Upon receipt of this distribution, the municipality must allocate the funds to the volunteer firefighters' relief association of the fire service organization or fire service organizations that is or are recognized as providing the service to the municipality.

¹ Pa. Const. Art. VIII § 10.

² 72 P.S. § 403.

³ 35 Pa.C.S. § 7411 et seq.

⁴ 53 P.S. § 895.701 et seq.

BACKGROUND – (Continued)

| Municipality | County | 2021 | 2022 | 2023 |
|------------------------|-----------|---------|---------|---------|
| Elizabeth Borough | Allegheny | \$5,476 | \$6,373 | \$6,328 |
| Forward Township | Allegheny | \$2,679 | \$3,075 | \$3,111 |
| West Elizabeth Borough | Allegheny | * | \$1,939 | \$1,972 |

The relief association was allocated state aid from the following municipalities:

* During the current audit period, the relief association did not receive an allocation of state aid from West Elizabeth Borough in 2021. Municipalities have sole discretion to distribute their annual allocation of state aid received to any relief association providing fire service to the municipality.

Based on the relief association's records, its total cash and investments as of December 31, 2023, were \$43,272, as illustrated below:

| Cash | \$ 18,251 |
|----------------------------|--------------|
| Fair Value of Investments | 25,021 |
| Total Cash and Investments | \$ 43,272 |

BACKGROUND – (Continued)

Based on the relief association's records, its total expenditures for the period January 1, 2021, to December 31, 2023, were \$30,804, as noted below. The accuracy of these expenditures was evaluated as part of the Department's audit to conclude on the relief association's compliance with applicable state laws, contracts, bylaws, and administrative procedures as they relate to the receipt of state aid and the expenditure of relief association funds.⁵ The scope of the Department's audit does not include the issuance of an opinion on the accuracy of these amounts.

| Benefit Services: | |
|--|--------------|
| Insurance premiums | \$ 12,644 |
| Fire Services: | |
| | |
| Equipment purchased | \$ 5,566 |
| Equipment maintenance | 1,990 |
| Training expenses | 10,399 |
| Total Fire Services | \$ 17,955 |
| | |
| Administrative Services: | |
| Other Administrative Services | \$ 132 |
| | |
| Other Expenditures: | |
| Unauthorized expenditure – See finding | \$ 73 |
| | |
| Total Expenditures | \$ 30,804 |

Expenditures:

The volunteer firefighters' relief association and the affiliated fire service organization are separate, legal entities. The relief association is affiliated with the following fire service organization:

Elizabeth Borough Volunteer Fire Company

⁵ Accuracy was evaluated for a selection of transactions based on dollar amount, category, and/or random selection.

ELIZABETH BOROUGH VOLUNTEER FIREMAN'S RELIEF ASSOCIATION FINDING AND RECOMMENDATION

<u>Finding – Failure To Obtain A Pennsylvania Sales Tax Exemption Number And Payment</u> <u>Of Pennsylvania Sales Tax</u>

<u>Condition</u>: We have cited verbal observations in prior audits regarding the relief association's failure to obtain a Pennsylvania sales tax exemption number. During the current audit, the relief association again failed to obtain and use a Pennylvania sales tax exemption number. As a result, the relief association paid \$73 of Pennsylvania sales tax to vendors for purchased equipment. These payments would not have been required if the relief association had obtained and provided its sales tax exemption number to the vendor.

Criteria: Section 7415(e) of the VFRA Act states:

A volunteer firefighters' relief association organized or conducted in accordance with the requirements of this section shall be regarded as a charitable corporation for all purposes, including the right to establish exemption from the operation of certain taxes.

<u>Cause</u>: The relief association officials did not provide a reason why this occurred despite the relief association being notified of this condition during our prior audits.

<u>Effect</u>: As a result of the relief association's continued failure to obtain a sales tax exemption number, the relief association was required to pay Pennsylvania sales tax on its purchases, which reduced the funds otherwise available for general operating expenditures or for investment purposes.

<u>Recommendation</u>: We again recommend that the relief association officials immediately obtain a state sales tax exemption number from the Department of Revenue and furnish this exemption number to all vendors from whom the relief association purchases equipment. In addition, we recommend that the relief association officials seek a refund of the sales tax paid, in the amount of \$73, by filing an appeal form (REV-65BA) with the Pennsylvania Department of Revenue's Board of Appeals. For further guidance, please refer to the Auditor General's publication, MANAGEMENT GUIDELINES FOR VOLUNTEER FIREFIGHTERS' RELIEF ASSOCIATIONS.

<u>Management's Response</u>: Relief association management agreed with the finding as presented at the audit exit conference and indicated they will take action to comply with the recommendation.

Auditor's Conclusion: Compliance will be subject to verification through our next audit.

ELIZABETH BOROUGH VOLUNTEER FIREMAN'S RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report was initially distributed to the following:

The Honorable Joshua D. Shapiro Governor

Commonwealth of Pennsylvania

Elizabeth Borough Volunteer Fireman's Relief Association Governing Body:

Mr. Jeremy Rager President

Mr. Kevin Tennant Vice President

Mr. Nick Tobin Secretary

Mr. Charles Smith, Jr. Treasurer

The following municipalities allocated foreign fire insurance tax monies to this relief association and received a copy of this report:

Mr. Scott Craighead Manager Elizabeth Borough

Ms. Karen Stetor Secretary Forward Township

Ms. Robin Schmidt Secretary West Elizabeth Borough

ELIZABETH BOROUGH VOLUNTEER FIREMAN'S RELIEF ASSOCIATION REPORT DISTRIBUTION LIST

This report is a matter of public record and is available online at <u>www.PaAuditor.gov.</u> Media questions about the report can be directed to the Pennsylvania Department of the Auditor General, Office of Communications, 229 Finance Building, Harrisburg, PA 17120; via email to: <u>news@PaAuditor.gov</u>.